STATUS CONFERENCE

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In the Matter of:)
)
Application for)
Certification for the) Docket No. 99-AFC-8
BLYTHE ENERGY PROJECT)
(Blythe Energy, LLC))
	_)

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

TUESDAY, OCTOBER 10, 2000 3:00 P.M.

Reported by: Debi Baker Contract No. 170-99-001 ii

COMMITTEE MEMBERS PRESENT

William Keese, Presiding Member

Robert Laurie, Associate Member

STAFF PRESENT

Edwin Bouillon, Jr., Hearing Officer

Terry O'Brien, Advisor

Lisa De Carlo, Staff Counsel

Lance Shaw, Project Manager

Richard Sapudar

Charles Vartanian

Richard Anderson

James Adams

Gabriel Behymer

PUBLIC ADVISER

Roberta Mendonca

REPRESENTING THE APPLICANT

Scott Galati, Attorney John P. Grattan, Attorney Grattan and Galati Renaissance Tower 801 K Street, Penthouse Suite Sacramento, CA 95814

Thomas L. Cameron, Project Manager Blythe Energy 101 E. Hobsonway, Suite C Blythe, CA 92225

Jeffrey G. Harvey, Ph.D., Group Manager Greystone Environmental Consultants, Inc. 650 University Avenue, Suite 100 Sacramento, CA 95825

ALSO PRESENT

Melinda Rivasplata, Principal Environmental Planner PAR Environmental Services, Inc. 1906 - 21st Street P.O. Box 160756 Sacramento, CA 95816-0756

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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1	PROCEEDINGS
2	3:00 p.m
3	PRESIDING MEMBER KEESE: I'd like to
4	call this conference of the Blythe Energy Project
5	to order. I'm Bill Keese, and I have Terry
6	O'Brien on my right. The other Member of the
7	Committee is Bob Laurie. And our Hearing Advisor
8	Ed Bouillon.
9	I'd like to introduce at this time the
10	participants. The applicant, Scott Galati, are
11	you going to handle this?
12	MR. GALATI: Yes, thank you.
13	PRESIDING MEMBER KEESE: Would you like
14	to introduce your team.
15	MR. GALATI: Yes, my name is Scott
16	Galati. On my left is Tom Cameron; he's the
17	Project Manager for Blythe Energy. I also have
18	behind me is my partner, John Grattan; and also
19	Mr. Jeff Harvey with Greystone, the environmental
20	consultant for the applicant.
21	PRESIDING MEMBER KEESE: Thank you.
22	Staff, Lance Shaw.
23	MR. SHAW: My name is Lance Shaw, the

With me to my right is Lisa DeCarlo, Staff

Siting Project Manager for the Energy Commission.

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1 Counsel; also Dick Anderson, biological resources;
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- 2 Gabriel Behymer, air resources; Melinda
- 3 Rivasplata, land use; James Adams, traffic and
- 4 transportation.
- 5 PRESIDING MEMBER KEESE: Thank you. And
- 6 we have present, also, our Public Adviser, Roberta
- 7 Mendonca. Did you -- and I believe we have a line
- 8 available for call-in? Do we have anybody that we
- 9 are --
- 10 MS. MENDONCA: Not that I know of, yet.
- 11 PRESIDING MEMBER KEESE: -- convinced is
- going to call in? Thank you. And we have an
- intervenor, CURE. Is there anybody here
- 14 representing CURE? Thank you, --
- 15 HEARING OFFICER BOUILLON: If I may ask
- 16 applicant, what's CURE's status? Do they intend
- to participate, or do you know?
- 18 MR. GALATI: To our understanding they
- do not intend to participate.
- 20 PRESIDING MEMBER KEESE: Thank you. We
- 21 are conducting this jointly with the Western Area
- 22 Power Administration. Do we have anybody from the
- 23 Western Area Power Administration present?
- MS. MENDONCA: There is an additional
- 25 intervenor. Her name is Carmella Garnica,

1 G-a-r-n-i-c-a. And she filed her petition to

- 2 intervene on September the 29th. She is not
- 3 attending today.
- 4 HEARING OFFICER BOUILLON: We're aware
- of that and we'll cover that in a moment.
- 6 PRESIDING MEMBER KEESE: Thank you. As
- 7 I mentioned, we have a telephone call-in system
- 8 for others if they intend to participate. And we
- 9 will acknowledge their participation when it shows
- 10 up.
- The Committee scheduled today's status
- 12 conference in a notice of September 29, 2000.
- Notice of the location was provided to over 100
- 14 people appearing on various mailing lists for this
- 15 proceeding, and a media advisory was also provided
- 16 to local electronic and print news media.
- 17 The purpose of today's conference is to
- 18 discuss the items set forth in the notice. These
- 19 are the status of discovery, data responses and
- 20 requests, scheduling matters including dates for
- 21 required determinations by other agencies,
- 22 coordination with other agencies, current and
- future events, including release of the staff's
- 24 final assessment of the project, and other
- 25 relevant matters.

Ţ	Participants should keep in mind that					
2	this is a status conference only, and that we are					
3	not taking evidence on which to base a decision.					
4	Participants should also remember that this					
5	process might extend for a number of months, and					
6	that there will be ample opportunities to voice					
7	your views of the project.					
8	Applicant, staff and the formal					
9	intervenors will be given an opportunity to					
10	address the matters mentioned previously.					
11	There is a petition to intervene by					
12	Carmella Garnica, a local Blythe resident. It					
13	will be granted, but the hardship status is still					
14	under consideration.					
15	At this time I would like to ask Roberta					
16	to make a statement about her efforts in this case					
17	to date. Ms. Mendonca.					
18	MS. MENDONCA: Thank you. The Public					
19	Adviser began outreach in the community in Blythe					
20	before actually the first informational hearing.					
21	And while at the informational hearing also went					
22	out and did some site visiting.					

It was obvious to me that across the

highway from the proposed site was a neighborhood

that is commonly called Mesa Verde; however on the

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1 map it's called Nicholas Warm Springs.
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- And this particular group of homes did

 not receive notice. So the Public Adviser was

 able to garner addresses and did a mailing to that

 community asking if they had any interest in being

 on our mailing list and would they be interested

 in participating in an additional informational
- 8 presentation put on by the Public Adviser.
- 9 So there were 71 households that were
 10 involved. The Public Adviser received nine
 11 responses. And as a result of those responses
 12 went back into the Blythe community; had a
 13 community meeting in the afternoon downtown, and
- 15 After that we had one petition to
 16 intervene that has come, I guess, through that
 17 contact.

in the evening at the airport.

- 18 Thank you very much.
- 19 PRESIDING MEMBER KEESE: Thank you, Ms.
- Mendonca.

- 21 We will now proceed to a general
- 22 discussion of the data responses, scheduling, and
- 23 everything. Mr. Bouillon, would you like to lead
- us through this, please.
- 25 HEARING OFFICER BOUILLON: Whatever

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1	you	
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- 2 PRESIDING MEMBER KEESE: Feel free.
- 3 HEARING OFFICER BOUILLON: I'd first
- 4 like to have the applicant make a presentation,
- 5 give a brief summary of the document you submitted
- 6 on Friday. And maybe a few comments about how
- 7 workable your schedule is.
- 8 And I'd particularly like to know
- 9 something about the status of the air quality and
- 10 the final determination of compliance and what the
- 11 scheduled date for that is, as well as the
- 12 biological opinion by the U.S. Fish and Wildlife
- 13 Service.
- 14 MR. GALATI: Okay, thank you. Let's
- 15 start with the last questions first. The
- 16 biological opinion. There was a workshop on
- October 3rd in which U.S. Fish and Wildlife
- 18 representatives, CDFG, and Western and CEC Staff,
- 19 as well as the applicant, participated in to
- 20 discuss a draft biological assessment that was
- 21 prepared by Western and sent to U.S. Fish and
- 22 Wildlife Service.
- 23 And the purpose of that workshop was to
- 24 coordinate with the agencies. What happened at
- 25 that workshop was the draft biological assessment

1 needed some additional work which we understand

- Western, along with the applicant, is finalizing
- 3 that to specifically address some data needs for
- 4 U.S. Fish and Wildlife Service.
- 5 But U.S. Fish and Wildlife Service
- 6 remains committed to reviewing it quickly, as well
- 7 as coordinating with staff regarding the
- 8 conditions that would come out in the final staff
- 9 assessment to make sure that there was some
- 10 consistency between the biological opinion and the
- 11 staff's proposed conditions of certification.
- 12 At that time the CDFG representative
- 13 made a commitment to also work with staff and with
- 14 the U.S. Fish and Wildlife Service to try to
- 15 coordinate the conditions for that consistency
- 16 finding as well.
- 17 Both representatives of U.S. Fish and
- 18 Wildlife Service and CDFG said that they would be
- 19 available either through a letter or through
- 20 testimony at an evidentiary hearing to discuss in
- 21 front of the Commission the consistency of what
- 22 the staff comes up with in its conditions of
- certification with the work they're doing, as
- 24 well.
- 25 So that's the current status of the

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1 biological opinion. We don't have a date when
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- 2 that will actually be finished, but it appears
- 3 that we will have some consistency determinations
- 4 with the conditions that we hope the Commission
- 5 will continue to go forward on.
- 6 With respect to the air quality issues,
- 7 we understand that the final determination of
- 8 compliance will be finalized this week. It may
- 9 come out as early as Friday. It may be as late as
- 10 Tuesday of next week due to the noticing
- 11 procedures.
- 12 We understand that that final
- determination of compliance will address the
- 14 transfer issue. There are currently ERCs that are
- being transferred from South Coast. We're
- 16 proposing that they be used from South Coast.
- 17 Mojave has approved the transfer and has approved
- 18 the offset and interdistrict ratio.
- 19 And we're waiting for the approval of
- 20 the South Coast. We understand that that hearing
- 21 would be on November 17th. But the final DOC is
- going to be issued this week or early next.
- 23 If there are no questions on those
- 24 subjects, our general presentation would consist
- of first we'd like to commend staff in working

1 very diligently throughout the PSA workshop.

- When the PSA came out September 1, 2000,
- 3 there were significant data holes, there were
- 4 significant questions that needed to be responded
- 5 to. And staff provided an opportunity the
- 6 applicant, through a public workshop setting, to
- 7 be able to discuss those issues. And we made
- 8 quite a bit of progress in resolving many many
- 9 issues.
- 10 And contrary probably to the couple of
- documents that you see in front of you, filed in
- 12 anticipation of this hearing, we think the issues
- are relatively minor and focused compared to where
- we were less than a month ago.
- Probably our first issue where we have
- some disagreement with staff and we think that it
- 17 probably can be worked out has to do with the
- 18 water conservation offset program. And I have Mr.
- 19 Jeff Harvey from Greystone who worked on that
- 20 program for quite some time if the Committee has
- 21 any questions regarding that at this hearing. If
- not, we'll be prepared to file that with our
- 23 testimony.
- 24 But the water conservation offset
- 25 program basically is an accounting program to

1 account for water that is currently allocated to

- 2 Palo Verde Irrigation District as part of their
- 3 entitlement and administered by the U.S. Bureau of
- 4 Reclamation.
- 5 We have designed a water conservation
- 6 offset program that the Bureau of Reclamation has
- 7 said meets any of their concerns, and the Palo
- 8 Verde Irrigation District has said meets their
- 9 concerns.
- 10 COMMISSIONER LAURIE: Does staff
- disagree with those views?
- 12 MR. GALATI: I think staff can
- articulate better, but my understanding of where
- the disagreement is, is how the use of that water
- 15 conservation offset program creates any other
- 16 additional land use impacts, such as growth-
- 17 inducing impacts.
- 18 How the program works is there will be
- 19 652 acres under the water conservation offset
- 20 program that would either be seasonally fallowed
- 21 or actually retired from irrigation. And the
- 22 question is whether or not that is a growth-
- 23 inducing impact, and whether or not this project
- should mitigate for any future growth that may
- occur for lands brought out of production.

1	COMMISSIONER LAURIE: Well, they also
2	argue that it is a substantial impact on the
3	reduction of agricultural lands, is that correct?
4	MR. GALATI: Yeah, their view is that
5	there is significant impact in the PSA. It wasn't
6	brought out in the status report, so I'm not sure
7	whether we worked through that issue or not.
8	We think that it's not a significant
9	impact. And unfortunately it's somewhat
10	complicated, based on different types of lands of
11	which the program would affect. Mr. Harvey can
12	address that.
13	COMMISSIONER LAURIE: Mr. Galati, the
14	primary source of water is from an aquifer, is
15	that correct?
16	MR. GALATI: That's correct.
17	COMMISSIONER LAURIE: And does the
18	aquifer exist only on the lands of the applicant?
19	MR. GALATI: No, it does not. It is
20	regional.
21	COMMISSIONER LAURIE: Okay. And to what
22	extent, in your view I'm going to ask this of
23	staff, as well has the impact on the regional
24	aquifer been examined?
25	MR. GALATI: Let me have Jeff Harvey

1 answer that, because there was a complex draw-down

- 2 model done, and that might answer your question as
- 3 to the actual impact from the groundwater program.
- 4 COMMISSIONER LAURIE: Okay, well, let me
- 5 ask the Chairman if it's satisfactory to have this
- 6 discussion?
- 7 PRESIDING MEMBER KEESE: Since it looks
- 8 like some of the issues are coming to closure I
- 9 think it's fine that we have the discussion.
- 10 DR. HARVEY: Good afternoon, and thank
- 11 you. I'm Jeff Harvey, the Group Manager for
- 12 Greystone Environmental Consultants. Here in
- 13 Sacramento we have been the lead for the
- 14 environmental permitting for the project.
- 15 On your specific question regarding
- 16 water I don't believe that we have an issue with
- 17 staff any longer about that. They did ask many
- 18 questions about the aquifer and about the
- 19 potential draw-down effects from our wells on the
- 20 regional aquifer.
- 21 And we have supplied information as
- 22 recently as September that was, based on the
- workshops that we had in Blythe, a specific
- 24 analysis of draw-down was requested, using data
- 25 points from the nearest local wells that are still

- 1 in use.
- We did provide that analysis. That
- 3 analysis concluded that over the 30- or 40-year
- 4 period that was studied for the project we would
- 5 have about .8 foot draw-down regionally on the
- 6 aquifer.
- 7 And that was the conclusion of staff in
- 8 their report, I believe indicated had been a
- 9 satisfactory analysis.
- 10 COMMISSIONER LAURIE: What are some of
- 11 the other uses of this aguifer water? Are there
- 12 agricultural uses?
- DR. HARVEY: Primarily agricultural uses
- 14 by volume of water. There is also a well that
- 15 supports the city's industrial and domestic uses
- 16 at the airport, itself.
- There's another well to the north that's
- 18 actually hydrologically across a substantial wash,
- 19 and it's not directly linked. It's several miles
- away, but for a golf course. That's one of the
- 21 major wells.
- 22 And then there are some municipal uses
- 23 up on --
- 24 COMMISSIONER LAURIE: Would you be the
- 25 largest user?

1	DR. HARVEY: No, I believe that we
2	might be the largest single user, but in the
3	aggregate, agriculture would be the largest user
4	irrigated agriculture on the mesa.
5	COMMISSIONER LAURIE: Can you translat
6	the amount of water usage into acrefeet for me?
7	DR. HARVEY: 3000 acrefeet per year is

the maximum water use of the project.

COMMISSIONER LAURIE: And who has jurisdiction over the use of that aquifer water?

Does the District have legal jurisdiction over who may utilize the aquifer water?

DR. HARVEY: No, they don't. It's a complicated answer to what seems like a simple question. In California groundwater is not regulated, and so there is no jurisdiction that the Palo Verde Irrigation District has over area wells.

And they've made it very clear in all of our discussions with them, we've worked with them for almost two years to get them to where we are now in agreement on our water conservation offset program, and they weren't concerned about the water use, and they weren't concerned about either the volume or the use of water.

1 What they were concerned about was that 2 they did not want any appearance that they would, 3 by approving our water conservation offset program, be asserting jurisdiction over 5 groundwater; that they clearly had never taken over any other wells, had no intention to take over anybody's wells now or in the future. 8 And so they only recognized -- let me go one step further before I come back to what PVID's 9 decision was -- the Bureau of Reclamation is the 10 11 watermaster on the Colorado River under Supreme Court decree in which the water, the surface 12 13 waters of the Colorado River are allocated to the 14 lower basin states, Arizona, Nevada and 15 California. 16 Within California there are seven 17 parties that divide the waters allocated to 18 California; and then Arizona and Nevada get their 19 own amounts. I can give you those amounts if you're interested. A total of 4.4 million 20

acrefeet for California.

The Palo Verde Irrigation District is the number one water rights holder, and they have an unquantified right to water. They divert at one end, and then their drainage at the other end.

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1 So they have a diversion, less return is the

- 2 accounting for their water use.
- They have two levels of water use.
- 4 Priority one water, which is the water they use on
- 5 104,000 acres on the valley floor, the Palo Verde
- 6 Valley. And then an additional 16 acres on the
- 7 mesa lands, which is where the -- I'm sorry,
- 8 16,000 acres on the mesa, which is where the power
- 9 plant is located, that they have a priority 3
- 10 water entitlement to.
- 11 The Bureau of Reclamation, as
- 12 watermaster, has a model that it's developed which
- is what is now referred to as the accounting
- 14 surface, in which they had tried to determine the
- 15 relationship of regional groundwater to surface
- 16 water in the river.
- 17 It is right now a model; it is a
- 18 developing policy. They've been working with Palo
- 19 Verde Irrigation District and other water users up
- and down the river for more than a decade now.
- 21 They believe they are within about two years of
- 22 actually developing a policy whereby they would
- 23 regulate groundwater users relative to that
- 24 surface water.
- 25 What their claim is, is that the

1 groundwater at a certain level is hydrologically

- 2 connected to the river, therefore withdrawals from
- 3 that groundwater should be accounted for as part
- 4 of the surface water entitlements.
- 5 COMMISSIONER LAURIE: Well, because
- 6 we're not doing testimony here today, let me just
- 7 note that the testimony in regards to water will
- 8 be of interest and concern to me during the course
- 9 of the evidentiary hearing.
- DR. HARVEY: I appreciate that.
- 11 COMMISSIONER LAURIE: Often it is much
- 12 easier, that is we have a will-serve letter from a
- district saying that according to our plans we
- have this amount of water to spend, and this is .1
- of 1 percent of that amount of water. And we find
- there's no impact. And we, the local district,
- 17 hereby indicate that we plan to serve.
- 18 That's not our situation here. So, I
- 19 think the determination of water impacts gets to
- 20 be more complicated.
- 21 I'm not suggesting at all one way or
- 22 another that I'm going to have a problem with the
- 23 evidence as currently exists. All I'm telling you
- is that it will be examined closely by myself.
- So, please do your best to provide

- 1 testimony that is as straightforward and
- 2 noncomplex as possible. I understand that the
- 3 issue is a complex one.
- DR. HARVEY: I appreciate your concern,
- 5 Commissioner Laurie, and we have shared it. And
- 6 that's why we've been two years sorting out this
- 7 issue and working very closely with the Bureau of
- 8 Reclamation and with the Palo Verde Irrigation
- 9 District to get to where we are now, a point where
- 10 both of those agencies agree that our use of the
- 11 water and the accounting offset for it, with this
- 12 agricultural land retirement or fallowing, one or
- the other scheme, is acceptable for ameliorating
- 14 their concerns.
- 15 COMMISSIONER LAURIE: Well, I know some
- 16 kind of model exists, because I look, for example,
- 17 at Palm Springs, which feeds off an aquifer. And
- how they determine the supply/demand ratios and
- 19 the availability of water I have no idea because
- 20 I've never examined an environmental document for
- 21 any development in Palm Springs.
- 22 But I think the issue is much the same
- one. And my concern, of course, would be that the
- 24 draw-down does not affect other property
- 25 interests.

1	DR. HARVEY: We also share that concern
2	and have done considerable groundwater modeling i
3	addition to the accounting surface model that the
4	Bureau has, looking at those local impacts beyond
5	the regional impacts which were a separate level
6	of concern.
7	Just for your information, Palm Springs
8	water source and groundwater are entirely
9	separate, hydrologically no connection.
10	COMMISSIONER LAURIE: Yeah, no, I'm not
11	suggesting that the two are connected. Thank you
12	MR. O'BRIEN: Mr. Harvey, I've got a
13	couple of questions for you, along water.
14	First of all, is any of the groundwater
15	that is going to be used for the project
16	contaminated?
17	DR. HARVEY: No, it is not. Another
18	good question. There was a question that arose
19	because there is a waste dump site, looks like
20	household garbage from the barracks from the
21	airport use during World War II. It was the site
22	of Patton's training for the Afrika Troops. And
23	there are mounds. It's not a landfill where they

filled in a site, it is just mounds of waste

material that had been mixed up with dirt, that

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are a few hundred feet off the northwest corner of
our power plant site.
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- And because those mounds existed there

 was a question about what they could contain. In

 response to that we did do two water quality

 samples.
- One at a well that we drilled for the investigations for this project at the northwest corner of the property closest to those mounds.
- 10 And then another well that was existing 11 at a 1970's mobile home site at the south end of 12 the property.
- 13 So existing well and new well. Both of 14 those water samples, full battery of water quality 15 constituents, and done at the direction of staff. 16 And all of them came up with no constituents above 17 any state or federal drinking water standards 18 contained, and no indication or evidence that 19 there was any kind of a contaminant plume that 20 would be attributable to any of that dump site, or 21 anywhere else.
- MR. GALATI: If I could point out, Mr.

 O'Brien, during the PSA workshops we also agreed

 with staff to have a condition of water monitoring

 for the water that would be used to insure that

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that conclusion that we've come up with here is
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- 2 also achieved in practice.
- 3 DR. HARVEY: One other thing I might
- 4 add, Mr. O'Brien, the water under the mesa is
- 5 different than the water under the valley in its
- 6 chemical makeup. It is very high in total
- 7 dissolved solids, TDS, over 1000 ppm. Water in
- 8 the valley is 600 to 800 ppm, much more similar to
- 9 the river, as you would expect.
- 10 In the valley you have 104,000 acres
- 11 that have been irrigated for 80 to 100 plus years
- in constant irrigation application with fresh
- 13 Colorado River water. And that underlying
- 14 groundwater is therefore of a higher quality than
- 15 what occurs under the mesa.
- 16 So much so that the Palo Verde
- 17 Irrigation District would argue that they are
- 18 distinct groundwater bodies. They've had an
- 19 ongoing debate with the Bureau of Reclamation
- 20 about that accounting surface model, based in part
- 21 on the chemical differences between mesa
- groundwater and valley groundwater.
- There are no exotic contaminants, but
- 24 the water is not fresh water by drinking water
- 25 standard definition.

1	MR. O'BRIEN: Thank you. Another
2	question. In terms of the water conservation
3	offset program, and staff can feel free to jump in
4	on the answer to this, but is the intent of the
5	program to basically balance the amount of water
6	that the project would use with the amount of
7	water that would be used, but for the fact that
8	certain land is going to be taken out of
9	agricultural production?
10	Is that the intent, such that if you
11	will, using an air quality analogy, you might have
12	zero net water usage?
13	DR. HARVEY: That is the intent. And
14	the offset is from land that had been previously
15	irrigated and could be irrigated yet by virtue of
16	the nature of the soil, and of having an
17	entitlement to Palo Verde Irrigation District
18	water falling within the 16,000 acres that is
19	subject to Palo Verde Irrigation District's
20	priority 3 water right.
21	Another way to put that is the 16,000
22	acres that are entitled to be irrigated under
23	PVID, we would seasonally fallow or retire 652
24	acres, leaving the 15,438 acres available.
25	So it will actually be counted against

directly against their entitlement. And those

- 2 lands that could have been irrigated will be
- 3 retired from irrigation.
- 4 And just to clarify, the District
- 5 requested that we retire lands if we involve lands
- 6 that were on the mesa, on the valley floor, where
- 7 they have their priority 1 lands that they
- 8 consider to be their prime lands, they requested
- 9 that we involve those lands, unless they were very
- 10 specific lands that are marginal along the river
- that they consider to be problematic lands.
- 12 They would prefer then that we did the
- 13 rotational fallowing scheme where we took twice as
- 14 much land as we needed, and at any given time half
- of it would be fallowed, the other half for
- 16 production, and on a rotational basis.
- 17 So that's where we have, if we involve
- 18 valley floor lands it's a rotational fallowing; if
- 19 we involve mesa lands, it would be land
- 20 retirement.
- 21 MR. O'BRIEN: Okay, and one final
- 22 question. To the extent that the groundwater is
- 23 not contaminated, then I would assume that it
- 24 would qualify under 7558 of the State Water
- 25 Resources Control Board policy as being fresh

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        inland water.
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- 2 And I can't remember from the staff's 3 PSA analysis, but if it wasn't included, one would expect in the FSA that issue to be addressed in 5 terms of there are no other feasible water sources
- to be used for the cooling of the power plant. DR. HARVEY: The answer to the question

is it wouldn't qualify because the TDS is too

9 high.

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10 MR. O'BRIEN: It's too high?

too high. It's over 1000.

- DR. HARVEY: That's number one. 11 12 number two, there is some discussion in current 13 thinking that whether groundwater is part of that 14 inland cooling plan or not, but we don't have to 15 reach that discussion, because again, the TDS is
- 17 HEARING OFFICER BOUILLON: Mr. Cameron,
- were you done? Who was doing the presentation 18
- 19 originally?
- 20 MR. GALATI: Oh, I'm sorry, I apologize.
- 21 Just making a note.
- 22 The other issues that are remaining that
- are outstanding is the airport, consistency with 23
- the airport land use. Which we'll call it CLUP, 24
- 25 the comprehensive land use plan for the Blythe

- 1 Airport.
- The project is over a mile away from the
- 3 airport, but it falls within a safety zone called
- 4 an extended runway zone. And just in plant view,
- if you could just imagine the runway ends, if you
- 6 were to extend the centerline and a certain number
- 7 of feet off the centerline, the project is within
- 8 that area.
- 9 And where the issue comes is airplanes
- 10 making their approach to the airport to land at
- 11 that runway, as well as future development plans
- 12 to extend the runway, whether or not this would
- interfere.
- Now, the project is 261 feet off the
- centerline, that's the first thing. The second
- thing is there is a surface that the FAA, and I
- 17 think staff can probably speak to this more
- 18 clearly than I can, that deals with defining an
- 19 approach. No component of the project interferes
- or penetrates that surface.
- 21 The Riverside County Airport Land Use
- 22 Commission has to make a finding -- or even
- 23 involved in this for the simple reason that the
- 24 City of Blythe general plan doesn't comply, isn't
- consistent with the airport land use plan. As

1 well as Riverside County is not consistent with

- 2 the airport land use plan.
- 3 COMMISSIONER LAURIE: That's
- 4 interesting, because by law airport land use plans
- 5 must be consistent with the county plan.
- 6 MR. GALATI: Correct. And because
- 7 there's no consistency, and I'm not sure which
- 8 came first, and which deviated, but they are no
- 9 longer consistent.
- 10 The Airport Land Use Commission then
- 11 sits, and not undermining their authority in any
- 12 way, shape, or form, but it's mostly advisory at
- this point, since they don't have any land use
- 14 jurisdiction to condition a project or approve a
- 15 project. What they can do is make a finding of
- 16 whether or not it is consistent with that plan.
- 17 In our case the City of Blythe can then
- 18 take a look at that finding and agree with it, or
- 19 disagree with it. And if they disagree with it,
- 20 there are some implications from a liability
- 21 standpoint from the City disagreeing and
- overriding the Airport Land Use Commission.
- 23 The City of Blythe has told us that they
- 24 will, whether there's a finding of consistency or
- 25 not, that they will appropriately condition the

1	project	or	override	that	finding.

- 2 COMMISSIONER LAURIE: If the City has to
- 3 override, when would that be agendized to be
- 4 considered?
- 5 MR. GALATI: That's something that I
- 6 can't answer right now. But they've told us it
- 7 would shortly after the Airport Land Use
- 8 Commission meeting, which is on October 19th.
- 9 Now, that's the worst case scenario from
- 10 the project applicant standpoint. We've also met
- 11 with the Airport Land Use Commission and have
- 12 agreed to have certain conditions.
- For example, one of the issues is
- 14 reflective surfaces. The Energy Commission, under
- 15 the visual resources conditions, has a color plan
- and a scheme that must be submitted ahead of time.
- We've agreed to also allow the airport
- 18 operator to review it to make sure there's no
- 19 reflective surfaces.
- 20 So we're trying to dovetail the concerns
- 21 with, for example, biology; the ability -- if the
- 22 ponds attract birds, we're going to be doing some
- 23 counting and things like that.
- 24 We think that we have a very good chance
- on October 19th of being able to have the Airport

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1 Land Use Commission find it is consistent based on
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- 2 some recommended conditions. At that point we
- 3 would be offering them in either testimony, that
- 4 they be incorporated into the Commission's
- 5 licensing process.
- 6 COMMISSIONER LAURIE: If you have to go
- 7 to override, on October 20th I would ask that you
- 8 provide staff with the legal authority that allows
- 9 the City to override. I'm assuming that's a
- 10 Government Code section. I don't know what that
- is. So, I'd ask you to provide that, please.
- 12 MR. GALATI: Actually I'll go ahead and
- provide that to staff -- I'll provide that to
- 14 staff now so that they can have a chance to review
- 15 that, after the hearing.
- 16 That is actually a cross-over. We've
- 17 handled that in land use, and I believe staff's
- handled that in traffic and transportation. But
- 19 the issues are basically the same.
- 20 We've worked out all the differences on
- 21 every other area. I'd like to talk to you a
- 22 little bit about biological resources. I've
- 23 already updated you on the biological opinion and
- the Division of Fish and Game's consistency
- 25 finding.

1 At the last workshop we had some good 2 discussions with staff regarding habitat 3 compensation for the desert tortoise. That 4 compensation, we have agreed on the amount of 5 acres that need to be purchased for compensation, 6 both for the project site, and a little part of the pipeline, which all the biologists have agreed 8 those areas. 9 We've agreed on that to be 77.25 acres. 10 The only question is how much -- we've also 11 agreed, excuse me, on a one-to-one ratio for the low quality of habitat to buy high quality habitat 12 13 at a one-to-one ratio. 14 What we haven't agreed on is the cost, because there hasn't been a cost analysis done 15 yet. We understand from staff that there is a 16

nonprofit agency organization who would like to purchase some land. They don't currently have any holdings in a particular area.

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And our concern was that the endowment costs and the administrative costs, if those are similar to what's being done in, for example, the Low Kern National Preserve, we don't have any discrepancies with staff's recommendation on the actual cost. We just want to see the breakdown of

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1 how the administrative and endowment costs, where
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- 2 they come from.
- I think staff has done its best to
- 4 estimate, but even in the staff report they
- 5 recommend now that the total price has not been
- 6 determined. But that's, although that sounds like
- 7 an outstanding issue, it's something I think can
- 8 be easily resolved.
- 9 The other issue was there was some
- 10 additional mitigation that I think staff and U.S.
- 11 Fish and Wildlife and CDFG were discussing on the
- 12 possibility of the effect of these evaporation
- ponds on invertebrates and on birds.
- 14 And there were some ideas put forth in
- the workshop that weren't in the PSA that we agree
- in concept, and we just want to reserve the right
- 17 to see the actual language of the condition before
- we agree with it.
- 19 So, it's very likely that we could see
- 20 the final staff assessment and the conditions and
- 21 have no issues with staff. If there's some
- 22 wording changes we would address those in our
- 23 testimony and hopefully it can be worked out at
- 24 evidentiary hearing.
- But we don't have a discrepancy with

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staff at this point with respect to biology.
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- 2 COMMISSIONER LAURIE: Question, Mr.
- 3 Galati. And it partially relates to biology, but
- 4 it also goes back to water.
- In your water replacement plan the 650
- 6 plus/minus acres that have to be taken out of
- 7 agricultural production, do you have to buy that?
- 8 MR. GALATI: We would either purchase
- 9 those rights, or we'd lease them, yes. So one way
- or another we're paying for that, correct.
- 11 COMMISSIONER LAURIE: So, would you
- 12 purchase the water rights, or would you purchase
- the land, itself?
- MR. GALATI: We're not intending to
- purchase the land, correct? There is the
- 16 possibility that we may purchase a piece of land
- as part of the program, but our intention is not
- 18 to purchase the land and hold the land. It is to
- 19 hold PVID's water entitlement.
- 20 And that's -- Commissioner Laurie,
- 21 that's where, I think, the effect of that is where
- we have some discrepancies in the land use
- 23 section, is does that cause an impact of which the
- 24 project should mitigate.
- 25 And I don't know if we want to go into

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1 that here at this stage. We could if you're
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- 2 interested.
- In staff's report there appears to be
- 4 some miscommunication on the transmission system
- 5 engineering. We don't see any issues with
- 6 transmission system engineering. We thought that
- 7 all issues were resolved at the PSA.
- 8 There's a comment about the project
- 9 intending to add duct firing to get to 620
- 10 megawatts. That's not the project we have before
- 11 you. That's not our intention. We have a 520
- 12 megawatt nominally rated project in front of you.
- We have no plans to do that at this stage.
- 14 If we were to increase, or want to
- increase the output, we would come before the
- 16 Commission with an appropriate application to do
- 17 so.
- That leaves the Hearing Officer's
- 19 favorite portion, the schedule. The intent of the
- schedule was we thought that there would be very
- 21 few issues or subject areas in which we would need
- lengthy hearings.
- 23 And what we were proposing is that in
- the areas where we have complete agreement with
- 25 staff, that we just submit those on declaration

- with our testimony.
- 2 And then the hearings would be scheduled
- 3 to primarily focus on any areas where we didn't
- 4 have complete agreement with staff. And, again,
- 5 we're hoping that at best, I mean at worst case
- 6 there'd be two or three areas in which we would
- 7 need to have the Commission decide a discrepancy
- 8 between staff and us.
- 9 So, what we were hoping is, if on
- 10 November 1st we file testimony that the Hearing
- 11 Officer could begin writing the PMPD on those
- 12 areas that are not contested, subject to public
- 13 comment at the hearings.
- 14 But we didn't think that that would
- 15 create -- and we do realize this is an aggressive
- schedule. And our construction schedule is such
- 17 that if we can get this license in December, first
- 18 part of January, we would begin construction
- immediately and we could bring power in 2002
- summer peak.
- 21 So that's why we have tried to
- accelerate the schedule at this point. And that's
- 23 why we've tried to work out as much of the issues
- 24 as we could on conditions of certification within
- 25 the PSA workshop.

- 4 what is your construction schedule, the length of
- 5 time it will take to build this plant, as
- 6 proposed?
- 7 MR. GALATI: I'll let Mr. Cameron --
- 8 MR. CAMERON: Between, about 18 months.
- 9 HEARING OFFICER BOUILLON: Eighteen
- 10 months.
- 11 MR. CAMERON: The plan would be to
- 12 start, would be to mobilize, you know, shortly
- 13 after the license is issued. We have the
- 14 equipment, it's being manufactured right now.
- We also have an EPC contractor that is
- lined up and basically waiting. And they are
- starting with engineering, as we speak.
- MR. O'BRIEN: Does that construction
- 19 schedule of 18 months assume a typical eight-hour
- 20 workday, five days a week?
- 21 MR. CAMERON: It can either be a four
- 22 ten-hour shift, or a five-eight. There will be
- 23 some overtime, as necessary, to get certain
- 24 activities done that are critical path.
- 25 During startup and commissioning it will

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1 probably be six to seven days a week.
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- 2 COMMISSIONER LAURIE: Mr. Chairman, I
- 3 would have no problem taking as much evidence as
- 4 we can by stipulation. And I would encourage
- 5 that.
- 6 But I don't know how we do that without
- 7 having received the FSA, and then getting the
- 8 parties to so stipulate at a prehearing
- 9 conference.
- 10 So, sometime post-FSA I think we need a
- 11 prehearing conference to get all parties to
- stipulate as to what's going to be done through
- 13 written testimony and what parties we need to call
- 14 as witnesses.
- 15 PRESIDING MEMBER KEESE: I would concur
- 16 with that, I believe. I think this is an
- 17 appropriate case for this, seeing no members of
- the public in attendance, and the one formal
- intervenor at this time is not here.
- I do believe the other intervenor has to
- 21 be given an opportunity to deal with this issue.
- 22 So, I would -- does that sound realistic?
- MR. GALATI: Yes, and what our intent
- 24 was is our testimony, for example, in the area of
- worker health and safety, if the FSA comes out

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just as we discussed and the issues are resolved,
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- 2 as we expect them to, our testimony will be we
- 3 agree with staff's assessment.
- 4 So it will be an actual stipulation
- 5 right then on November 1st -- appropriately --
- 6 COMMISSIONER LAURIE: Because what we
- 7 don't want to get into is an evidentiary hearing,
- 8 and then find that there's a matter in dispute and
- 9 not have any witnesses to resolve it that day.
- 10 So, whatever stipulations are entered
- into at the prehearing conference that's what we
- go with, unless the Committee changes its mind,
- which it's always free to do.
- 14 HEARING OFFICER BOUILLON: I was going
- to add that, that regardless of what the
- 16 Commission Staff and the applicant agree to by way
- of stipulation, even if you can gain the
- 18 acquiescence of the other intervenor, the
- 19 Committee, itself, may have some questions.
- 20 And so that's something that's going to
- 21 have to be worked out prior to the hearings so we
- 22 know, both what subjects have to have live
- witnesses, and how long it's going to take for
- hearings.
- 25 Because I'd indicate to all parties, as

1 at least our staff well knows, there are evermore

- 2 projects and evermore hearings. And Commissioner
- 3 resources are slim, at best. And trying to
- 4 coordinate hearing dates with their schedules is
- 5 very difficult.
- 6 So once we've set them, we sure hope we
- 7 can keep them.
- 8 MR. GALATI: Well, we'll make our
- 9 commitment to bring our experts in case, even in
- 10 areas in which we've had agreement with staff,
- 11 we'll make sure they're available at hearings for
- 12 any questions of the Committee, if that's
- 13 appropriate.
- 14 COMMISSIONER LAURIE: If you want to do
- that, fine. But, Mr. Chairman, I expressly would
- not ask staff to do that. That is, if there's a
- 17 stipulation then the whole idea is to not require
- one to incur the cost of having all their
- 19 witnesses present if there's not going to be any
- testimony.
- 21 PRESIDING MEMBER KEESE: I would agree
- 22 with you, Commissioner Laurie.
- 23 HEARING OFFICER BOUILLON: In addition,
- I would encourage all --
- 25 PRESIDING MEMBER KEESE: May I make --

1	HEARING	OFFICER	ROUTLTON:	sure.

- 2 PRESIDING MEMBER KEESE: As long as
- 3 we're talking about that part of the schedule,
- 4 this is a major problem for the Commissioners.
- 5 And it's becoming more of a major problem for
- 6 Commissioners.
- 7 If we set a hearing date or two dates
- 8 and we can't make it, that presents the
- 9 possibility that it will be months before we do it
- 10 again.
- 11 So, an extremely aggressive schedule is
- 12 probably not in anybody's benefit. An aggressive
- schedule -- we're trying to expedite as much as we
- 14 can. And that's appropriate. But if we get to
- the ragged edge you may find that everything
- thereon is booked if we have to slip.
- There's not going to be, you know, we've
- 18 looked at our schedules for other occasions, and
- 19 there is just not an ability to slip a day or a
- 20 week or two weeks. You're going to lose something
- 21 more than that.
- So, I'm sure with our Hearing Officer
- 23 we'll be able to work out something here that we
- can live with, and we'll all have to try to stick
- 25 with it.

1	HEARING OFFICER BOUILLON: Another thing
2	that I wanted to mention along that line is that
3	the fact that we are going to grant the petition
4	of the I forget the woman's name who has
5	intervened. Carmella Garnica.
6	And I would encourage the parties to
7	interact with her to narrow her areas of concern
8	to those issues in which she's truly interested.
9	And secure, if you can, her written statement of
10	acquiescence to a stipulation, if that can be
11	done.
12	And I would encourage it, since I
13	believe she will be unrepresented since she's
14	filed a hardship petition.
15	I'd encourage you also to work with the
16	Public Adviser's office to assist her in that
17	regard. And if you can narrow down her issues and
18	the extent of her participation on those issues,
19	it would help the Committee in determining how
20	much time's going to be needed to be allocated for
21	those issues.
22	Now, having said all that, we're going
23	to give the staff an opportunity to make its

presentation. And if you'd comment on the items

you had intended to comment on, and then your

24

1 reflections upon what the applicant has said in

- 2 this hearing.
- 3 MR. SHAW: Thanks, Mr. Bouillon. Air
- 4 quality --
- 5 COMMISSIONER LAURIE: Mr. Shaw, could
- 6 you put the microphone down a little bit; I don't
- 7 hear very well, and I need to -- these are very
- 8 directional microphones, so you really have to get
- 9 into it.
- 10 MR. SHAW: Okay, is that better?
- 11 HEARING OFFICER BOUILLON: Is it on,
- 12 even?
- 13 PRESIDING MEMBER KEESE: Check and see
- if it's on.
- MR. SHAW: The little light says it is.
- 16 HEARING OFFICER BOUILLON: Okay.
- 17 MR. SHAW: Gabriel Behymer is here to
- 18 respond to air quality, and I'd like Gabriel to
- 19 discuss that. Is it okay to handle it in that
- 20 way?
- 21 MR. BEHYMER: Good afternoon. Staff
- agrees with the applicant on most of the points.
- 23 The one issue where we have a major disagreement
- 24 is on the South Coast for approval of the ERC
- 25 package.

1 In discussions this afternoon with the 2 Mojave Desert District, they've indicated they 3 will go ahead and publish their FDOC as the applicant has indicated, later this week or early 5 next week. However, the ERC package remains to be 7 approved by the South Coast Board. The ERC 8 package will not be a valid package until that 9 approval takes place. 10 And in discussion with engineers at the 11 South Coast it is not a given that the South Coast 12 will approve this package. There are some 13 reservations. 14 The South Coast Board approved the 15 package on the High Desert Project, and after that 16 approval they indicated they didn't want to do it 17 again, is my understanding. COMMISSIONER LAURIE: Well, when you're 18 19 talking about the package you're referring to the

offset package?

MR. BEHYMER: Correct. The applicant is
proposing to buy approximately 250 tons of
volatile organic compound emission reduction

24 credits from South Coast District for transfer to

25 this project.

1	COMMISSIONER LAURIE: And it's your
2	position that we cannot approve the project
3	without the South Coast District signing off?
4	MR. BEHYMER: Correct. The emission
5	reduction credits cannot be transferred to this
6	project without the South Coast approval.
7	That is the only issue at this point in
8	time that remains.
9	HEARING OFFICER BOUILLON: When will
10	they make the determination?
11	MR. BEHYMER: South Coast Board hopes to
12	meet on November 17th. The agenda meeting will be
13	at the end of this month, and we'll know by the
14	first of November whether or not we'll be on the
15	agenda for the November 17th meeting.
16	The South Coast Board meets once a
17	month. So the earliest they will have an answer
18	is November 17th.
19	The Mojave Desert has indicated they
20	will publish their final determination of
21	compliance without the approval of the South Coast
22	Board, since my understanding is they feel that
23	they don't have control over that Board, so they
24	will publish without
25	COMMISSIONER LAURIE: Well, by law what

do we need? Do we need the FDOC or do we need

- South Coast District to sign off?
- 3 MR. BEHYMER: Before you can approve the
- 4 project or before you can publish --
- 5 COMMISSIONER LAURIE: Yes, before we can
- 6 approve the project.
- 7 MR. BEHYMER: We need South Coast to
- 8 sign off. The emission reduction credits cannot
- 9 be used until South Coast Board signs off on them,
- 10 until they approve the transfer.
- MR. O'BRIEN: Does the applicant agree
- 12 with that?
- MR. GALATI: Yes, we do agree, but we
- 14 would point out that we would have an FDOC and
- we'd have the District representative to testify
- 16 to the contents of that FDOC at hearing. And that
- 17 we wouldn't need the approval of South Coast until
- 18 the Commission issues its decision. That that
- 19 would be our position.
- MR. BEHYMER: The problem here, however,
- 21 is that the FDOC does not address this issue. It
- 22 is entirely -- the Mojave Desert District has said
- 23 that they have no control over this issue and
- therefore they are essentially not commenting on
- this issue.

1	And so until that takes place staff
2	is not comfortable publishing the final staff
3	assessment until this approval takes place.
4	However, since the FDOC will be published before
5	this approval takes place, staff will prepare the
6	air quality section, although I'll have to discuss
7	with my technical senior concerning when that
8	publishing date will happen.
9	COMMISSIONER LAURIE: Mr. Chairman, what
10	is of concern to me is my lack of clarity as to
11	what the legal requirement is to approve the
12	project. Do we need the FDOC, or do we need South
13	Coast to sign off on the package? I don't know
14	the legal answer to that, and I would like to know
15	the legal answer.
16	PRESIDING MEMBER KEESE: Did we have
17	agreement on that between the applicant and staff?
18	MR. GALATI: We do agree that the
19	Commission license wouldn't be effective or
20	operative until the ERC packages would be
21	approved.
22	As well as like all DOCs, there's a
23	condition that you must surrender these ERCs by a
2.4	certain date. We certainly couldn't start

construction if the Commission were to go forward,

we certainly couldn't start construction until

- 2 that ERC package was approved.
- But one thing I would note, though, here
- 4 is Mojave Desert has approved the transfer from
- 5 their perspective. So they have looked at the
- 6 quantity and quality and offset ratio, and the
- 7 Commission -- and would testify to that at a
- 8 hearing on the competency of their --
- 9 COMMISSIONER LAURIE: But there is
- 10 disagreement. Staff has taken the view that we
- 11 may not license. It's staff's view that we cannot
- 12 condition the project on South Coast signing off.
- 13 That, in their view, is that sign-off has to occur
- 14 legally prior to licensing.
- 15 Your view is that it may not occur prior
- 16 to licensing.
- 17 MR. GALATI: I apologize, I misspoke.
- 18 We agree with staff that you can't issue the
- 19 license until approval, that is correct.
- 20 COMMISSIONER LAURIE: Until South Coast
- 21 approves?
- MR. GALATI: Correct.
- 23 COMMISSIONER LAURIE: Okay.
- MR. GALATI: But we're saying that we do
- not need to delay the FSA and/or hearing because

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1 you will have a full completed FDOC and a
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- 2 representative of the Air District that would come
- 3 testify to it's contents.
- 4 COMMISSIONER LAURIE: Okay, so there
- 5 will be evidence. But you do concur that we
- 6 cannot issue a final decision until South Coast
- 7 signs off? So it's a question of how far we're
- 8 willing to go.
- 9 MR. GALATI: You bet. And what we would
- 10 propose is that when that decision is final from
- 11 the South Coast, we would ask that the record be
- opened up to take evidence of that, and then the
- 13 record closed.
- 14 But that we should go forward on air
- 15 quality hearings because the District will be here
- 16 to talk, answer any other questions regarding
- 17 anything about that transfer.
- 18 MR. O'BRIEN: Does staff have any legal
- 19 concerns on going forward without a determination
- 20 from the South Coast Air Quality Management
- 21 District, or is staff's concerns, does it go to
- some other issue that's not legal in nature?
- MR. BEHYMER: Staff's concerns are more,
- I suppose on a waste of time issue. If the South
- 25 Coast Board does not approve these ERCs then there

1 are very few other sources of ERCs in this a	are ve	'iew other sourd	es oi ERCs	ın	tnıs	area
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- and it would be a very significant issue if South
- 3 Coast did not approve these ERCs.
- 4 This is the entire, essentially the
- 5 entire ERC package. And an entirely new --
- 6 COMMISSIONER LAURIE: Is there any
- 7 anticipation today that they -- do you have any
- 8 information in your hands today that would lead
- 9 you to believe that they would not approve it?
- 10 MR. BEHYMER: The engineers at South
- 11 Coast that I have spoken with have been very
- 12 vague, and they've indicated --
- 13 COMMISSIONER LAURIE: Very vague?
- MR. BEHYMER: Very vague. And they
- 15 refuse to make any sort of prediction. However,
- 16 they have indicated that there is some reservation
- on the part of some of the people who sit on the
- 18 board.
- 19 COMMISSIONER LAURIE: Okay.
- MR. O'BRIEN: If we're leaving this
- 21 issue, I have a couple other air quality
- 22 questions.
- 23 Are issues pertaining to construction
- 24 emission impacts and commissioning emission
- 25 impacts, have those been resolved between the two

1 parties, staff and the applicant	ant?
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- 2 MR. BEHYMER: The issues relating to
- 3 construction emissions have been resolved. Staff
- 4 is satisfied with the modeling that the applicant
- 5 has done on construction emissions.
- 6 The issue regarding initial
- 7 commissioning, in discussions with the Mojave
- 8 Desert District staff has proposed implementing
- 9 approximately nine to 12 conditions of
- 10 certification -- proposing conditions of
- 11 certification that would govern initial
- 12 commissioning.
- 13 Mojave Desert has been very receptive to
- 14 this concept and we are in discussions finalizing
- the wording. The applicant, I believe, has not
- seen those conditions yet.
- 17 MR. GALATI: Our understanding from our
- discussions with the District is that we'll be
- 19 willing to live with that the DOC says. The DOC
- is going to address these issues.
- 21 And they have asked for some information
- from us. We have complied with that, as well as
- 23 had ongoing discussions with them.
- So, yes, we haven't seen those
- conditions, but we have every reason to believe

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1 that they're going to be something that we can
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- 2 live with and move forward with.
- 3 MR. O'BRIEN: Okay, going back,
- 4 clarification on the construction emissions. Is
- 5 it staff's view that the construction emissions
- 6 will not lead to a significant impact or violation
- of any air quality standard, therefore mitigation
- 8 is not necessary?
- 9 MR. BEHYMER: That is correct.
- MR. O'BRIEN: Okay.
- 11 MR. BEHYMER: Staff did propose in the
- 12 preliminary staff assessment two air quality
- 13 conditions relating specifically to construction.
- 14 Staff's satisfied the wording of both of those,
- 15 with some minor changes in the second one,
- 16 concerning some operations, that will be detailed
- 17 fully in the FSA.
- 18 MR. O'BRIEN: All right. One other
- 19 question on air quality. During the course of the
- 20 proceeding, probably sometime in the last 60 days,
- 21 the National Park Service, on behalf of Joshua
- 22 Tree National Monument, sent a letter to the Staff
- of the Energy Commission expressing interest
- and/or concern in the project in terms of the
- potential impact on the national park.

1 Is it staff's position that there will

- 2 be no significant adverse impact on the park due
- 3 to this project?
- 4 MR. BEHYMER: That is still under
- 5 investigation. However, a representative from the
- 6 park was at the preliminary staff assessment
- 7 workshop in Blythe and commented on the issue.
- 8 And it is staff's understanding that the
- 9 park representative and the applicant are in
- 10 discussions on this issue.
- 11 But staff is still examining whether or
- 12 not there will be an impact. It's unlikely, very
- 13 unlikely that there would be direct impact from
- 14 this project on that park.
- MR. O'BRIEN: Okay, so one would expect
- 16 then, in the testimony presented by both the staff
- and the applicant, that this issue will be
- 18 addressed?
- MR. BEHYMER: Yes, correct.
- MR. O'BRIEN: Okay.
- 21 MR. BEHYMER: That's the conclusion of
- 22 my comments on this issue. If there are any
- 23 further questions I'd be happy to answer them.
- 24 HEARING OFFICER BOUILLON: Commissioner
- 25 Laurie?

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1 COMMISSIONER LAURIE: Thank you, that's
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- 2 all I have.
- 3 MR. SHAW: I have one.
- 4 HEARING OFFICER BOUILLON: Mr. Shaw.
- 5 MR. SHAW: Gabriel, this was the first
- 6 day I've seen that the FDOC was coming out this
- week.
- 8 MR. BEHYMER: In fact I called the
- 9 Mojave Desert Board at about 3:30 this afternoon,
- 10 and that is what they told me.
- 11 MR. SHAW: Can you write an FSA based on
- 12 what you have?
- 13 MR. BEHYMER: I believe so; I'll have to
- 14 discuss that further with my technical senior.
- MR. SHAW: The reason I'm asking is
- because we're trying to set the schedule, and see,
- 17 this was news to me.
- 18 MR. BEHYMER: If I receive the FDOC next
- 19 week and I've discussed with the engineer at the
- 20 District, we're going to meet concerning
- 21 conditions and to discuss those later this week,
- possibly, or the next week before that is issued.
- 23 It should be possible to issue an FSA
- 24 shortly thereafter, however it will take a
- 25 reasonable amount of time to incorporate all that

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1 text.
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- 2 MR. SHAW: The concern is that's not
- 3 10/27?
- 4 MR. BEHYMER: Correct.
- 5 MR. O'BRIEN: I'm sorry, what was that
- 6 comment?
- 7 MR. SHAW: I cannot meet the 10/27 date
- 8 for -- we were proposing 10/27 for all other
- 9 issues, air quality, after receipt of the FDOC.
- 10 And I'm sorry we hadn't worked this out in
- 11 advance, because I was not aware of it in advance.
- MR. O'BRIEN: Well, what date were you
- assuming, when you talk about 10/27, as the date
- the FDOC would be filed by the District?
- MR. SHAW: Sorry, Mr. O'Brien. 10/27
- 16 was the rest of the FSA with air quality coming
- after the receipt of the FDOC, which we were
- 18 assuming -- I was assuming, before today, was in
- 19 late November. That's what your document shows.
- 20 HEARING OFFICER BOUILLON: And now
- 21 you're saying you can get the FDOC much sooner,
- 22 right?
- 23 MR. SHAW: Right. But I'm just learning
- 24 that this afternoon. Gabriel and I have not
- 25 discussed it. And since we're trying to fix the

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schedule while we're all sitting here, I want to
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- 2 know what does it take --
- 3 MR. BEHYMER: I'd like to comment on
- 4 that shortly. In effect, if we issue an FDOC for
- 5 air quality prior to the approval of the South
- 6 Coast Board of the ERC package, what we'd be doing
- 7 is recommending conditions of certification
- 8 without a suitable offset package.
- 9 We would have to incorporate conditions
- 10 of certification that specifically state that if
- 11 this approval doesn't take place then everything
- 12 else would be invalid, or something to that
- 13 effect.
- 14 This is something that my understanding
- is no other projects have done before. So
- specific language will have to be worked out.
- 17 And, again, I will have to talk to the other
- 18 members of staff in the air quality unit
- 19 concerning what the general consensus and general
- technical opinion will be on this issue.
- 21 MR. O'BRIEN: I need some clarification.
- 22 I'm confused. What date is staff proposing to
- file the FSA based upon what you know today, a)?
- 24 And b), does that include the air quality section?
- 25 And if it doesn't, what date are you talking about

- for air quality?
- 2 MR. BEHYMER: The air quality section
- 3 was proposed to be issued on December 1st if we
- 4 had to wait for the South Coast approval.
- I talked to staff at the Mojave Desert
- 6 District at 3:30 this afternoon, a half an hour
- 7 ago, and they said that this morning the District
- 8 had decided to issue the FDOC without the approval
- 9 of South Coast District.
- 10 So staff does not know at this time what
- 11 the new date will be. I'll have to discuss that
- 12 with the other members of staff before we finalize
- 13 that.
- 14 HEARING OFFICER BOUILLON: Mr. Shaw, in
- 15 your statement for this hearing you said October
- 16 the 27th for the FSA on all issues except air
- 17 quality.
- 18 MR. SHAW: That's correct.
- 19 HEARING OFFICER BOUILLON: You also
- 20 indicated a period of some, I believe it was three
- 21 weeks after receipt of the FDOC to prepare the FSA
- 22 on air quality.
- MR. SHAW: That's correct.
- 24 HEARING OFFICER BOUILLON: And does that
- 25 three weeks still stand assuming you get an FDOC

- 1 this week?
- 2 MR. SHAW: That's what I'm trying to
- 3 iron out. And the reason is just the approval
- 4 process internally in the siting office. And I
- 5 apologize for not having worked that out
- 6 beforehand, but this was news to me.
- 7 MR. BEHYMER: This is new information as
- 8 of about a half an hour ago. We'll have a date
- 9 worked out. Three weeks sounds very reasonable.
- 10 But I need to confirm that with my technical
- 11 senior.
- 12 HEARING OFFICER BOUILLON: In the legal
- business we refer to this as late-breaking news,
- 14 and it's okay.
- MR. GALATI: If I could just add some
- 16 clarification to that. The PDOC, there have been
- 17 very few comments other than what we addressed in
- 18 the PSA workshop which we agreed to address in the
- 19 FDOC with concurrence of staff. And these
- 20 conditions that staff has proposed.
- 21 So what they've seen in the PDOC should
- 22 be very similar to what they're going to see next
- 23 week in the FDOC.
- 24 We didn't have a formal intervenor. EPA
- 25 made comment on commissioning emissions. And CARB

1 made some comments that I think we have all

- 2 addressed.
- 3 So, we would hope that it would be
- 4 easier for staff, having seen the PDOC, and not
- 5 have a change substantially to the FDOC. To be
- 6 able to work off the FDOC.
- 7 And, again, if we went forward with
- 8 hearings with conditions of certification assuming
- 9 the transfer took place, that would, of course, be
- 10 the applicant's risk on this. Because if we
- 11 couldn't bring in the proof of that, that transfer
- took place, we knew that we would be back filing
- an amended offset program.
- 14 And an amended offset program would
- 15 trigger additional evidence and things of that
- 16 nature. We understand that risk and we're willing
- 17 to accept it.
- 18 PRESIDING MEMBER KEESE: And let me try
- 19 to muddle through here, my understanding.
- You have identified the offsets?
- MR. GALATI: Correct.
- 22 PRESIDING MEMBER KEESE: And if you have
- the offsets?
- MR. GALATI: Yes.
- 25 PRESIDING MEMBER KEESE: In hand?

1	MR. GALATI: Correct. We are waiting
2	for we have option agreements on, we're waiting
3	for the transfer for some of the offsets from
4	South Coast to be approved. Mojave has already
5	approved that transfer.
6	PRESIDING MEMBER KEESE: So they've been
7	approved locally. You have them lined up, but
8	you're waiting for the South Coast?
9	MR. GALATI: Correct.
10	PRESIDING MEMBER KEESE: Okay.
11	HEARING OFFICER BOUILLON: I want the
12	applicant also to understand it's not just you
13	taking the risk, because as both the Chairman and
14	Commissioner Laurie have noted, Commissioner time
15	is also extremely valuable.
16	So if we set some hearing dates and
17	those don't come through, we're also taking a
18	risk. And that has to be taken into account.
19	Mr. Shaw, as I understand it, three
20	weeks from today is Halloween, the end of the
21	month. When would you be in a position to say
22	when you could get an FSA out on all issues, given
23	the recent developments of this afternoon?

receipt of the quote FDOC.

MR. SHAW: I would say three weeks after

24

1	HEARING	OFFICER	BOUILLON:	Does	that

- 2 include two weeks, then, to prepare it and a week
- 3 for your internal administrative review?
- 4 MR. SHAW: Probably the opposite. One
- 5 week to prepare it, and two weeks for review.
- 6 MR. BEHYMER: I'd like to emphasize that
- 7 staff is not sure we can issue an air quality FDOC
- 8 without -- I mean FSA without South Coast approval
- 9 of this ERC package, since that has not been done
- on a previous project, i.e., issuing an FDOC (sic)
- 11 without a suitable ERC package.
- I will have to discuss that with air
- 13 quality.
- 14 COMMISSIONER LAURIE: That decision is
- up to the project manager. And then also it's
- 16 certainly within the jurisdiction of the Committee
- 17 to let you know when we want the FSA. We can tell
- 18 you we want the FSA tomorrow.
- MR. BEHYMER: That is true.
- 20 COMMISSIONER LAURIE: But if the project
- 21 manager is going to communicate with the Committee
- and say we're not going to give you an FSA until
- 23 South Coast signs off, well, we're going to have a
- 24 position on that one way or the other.
- 25 So, although the interest of your office

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is certainly relevant, what we really need is a
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- 2 position of the project manager representing the
- 3 entirety of staff as to how that's going to affect
- 4 the scheduling of the FSA.
- 5 MR. SHAW: If I might comment. I'm
- 6 having difficulty seeing it as a final
- determination of compliance if we don't have South
- 8 Coast. And, again, I apologize for not knowing
- 9 that before sitting here that the FDOC was going
- 10 to be issued.
- I saw it in the writeup from Mr.
- 12 Grattan, but we'd not heard that. We'd been in
- 13 contact with the Air District last week.
- MR. O'BRIEN: Well, maybe staff needs to
- apprise the Committee as quickly as possible
- 16 regarding their position on this issue after Mr.
- 17 Shaw talks to division management.
- 18 And to the extent that the Committee is
- of a different mind than the staff's
- 20 recommendation, the Committee can then inform the
- 21 staff of what it wants done on this.
- MR. BEHYMER: Yeah, I apologize. That's
- 23 more or less the sentiment I was trying to convey.
- Once I discuss this with staff's management, the
- other members of the air quality staff, the

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1 project manager, and of course, with the
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- 2 Commission's input, we'll have a final date.
- 3 The representative of South Coast said
- 4 they decided this early this morning, and so we'll
- 5 have to evaluate that.
- 6 MR. GALATI: And if I could point out
- 7 that we are currently working with South Coast;
- 8 that we are scheduled for October 27th, the
- 9 economic subcommittee meeting. And then we will
- 10 be on the November 17th meeting.
- 11 South Coast, again it would be difficult
- 12 for South Coast engineers to be able to confirm
- that. I will also tell you that again you will
- 14 have a District representative testify as the
- 15 applicability, the availability and the
- 16 appropriateness of those offsets to be used in the
- 17 District in which is issuing the DOC.
- 18 And I would also point out that there
- 19 have been conditional FDOCs where the Commission
- 20 has taken the conditional FDOC, gone to hearing,
- and the condition's been satisfied.
- I specifically point you to the case in
- 23 the Sunrise, where the record was opened up to
- show the condition was satisfied.
- Here we don't even have a conditional

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1 FDOC. What we have is a full FDOC. And a
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- 2 representative of that District able to testify to
- 3 it.
- 4 Now, again, we understand you can't
- issue the decision, the actual license, until that
- 6 evidentiary record is complete. And we would
- 7 propose that we go forward because we're 99.9
- 8 percent there. And we send in the document. The
- 9 record opened up to receive the evidence that the
- 10 South Coast has approved the transfer. And then
- 11 we go forward.
- 12 And not to delay the project until that
- transfer took place, because we do have the
- 14 District, and the District representative able to
- 15 testify to the DOC.
- 16 HEARING OFFICER BOUILLON: Thank you.
- 17 Any more questions on air quality?
- 18 All right, thank you very much. I thank
- 19 you for the late news.
- MR. BEHYMER: Thank you.
- 21 HEARING OFFICER BOUILLON: Mr. Shaw,
- 22 would you like to continue?
- 23 MR. SHAW: Yes. Charlie, if you would
- 24 please address transmission system. Charlie
- 25 Vartanian.

1 We're trying to see if we can find the

- 2 staff person who did soil and water because we'd
- 3 like to discuss that with land use.
- 4 MR. VARTANIAN: I have no further
- 5 questions that I need to answer for preparation of
- 6 the TSE section of the FSA. But I am open to
- 7 receiving questions if there are any on the TSE
- 8 section.
- 9 PRESIDING MEMBER KEESE: I thought we'd
- 10 heard the applicant say they didn't feel there was
- 11 an issue?
- 12 MR. GALATI: We didn't feel that there
- are any outstanding open issues on transmission
- 14 system engineering.
- 15 HEARING OFFICER BOUILLON: Is that what
- 16 staff is saying?
- MR. VARTANIAN: Yes.
- 18 HEARING OFFICER BOUILLON: Do you have a
- 19 report from ISO?
- 20 MR. VARTANIAN: The ISO is not going to
- 21 be issuing a report specific to this project.
- 22 Western Area Power Administration will be both the
- 23 approving and analytic body for this project. And
- they've issued their study report. And we're
- 25 going to treat their final interconnection

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1 agreement and the provisions therein as their
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- 2 final document.
- 3 PRESIDING MEMBER KEESE: Thank you, I
- 4 think that takes care of that one.
- 5 MR. VARTANIAN: Thank you.
- 6 MR. SHAW: Dick Anderson, bio.
- 7 MR. ANDERSON: I agree with what was
- 8 said earlier about biological resources. We have
- 9 been working well and come to agreement in concept
- 10 with the applicant, with the other agencies on all
- of our issues.
- 12 We had some details to work out yet
- which is going to take a little time.
- 14 The biological opinion from the U.S.
- 15 Fish and Wildlife Service may or may not be issued
- 16 by the time we're ready to -- the process, or at
- 17 least the timeline may move to certification.
- 18 But we have a relationship with the U.S.
- 19 Fish and Wildlife Service and the California
- 20 Department of Fish and Game. We plan to work
- 21 closely with them as we put together the final
- 22 pieces of the FSA and the conditions that will
- 23 address things like the desert tortoise.
- 24 And I feel confident that we will move
- 25 forward essentially hand-in-hand with them so that

1 by the time we're ready to, if this project was to

- 2 be certified, the biological opinion and Fish and
- 3 Game's determination of consistency would follow
- 4 shortly.
- 5 HEARING OFFICER BOUILLON: Let me ask
- 6 you a question about that. The biological
- opinion, there's a statutory 135-day period that
- 8 Fish and Wildlife Service has to issue that
- 9 opinion.
- 10 When did it start to run, do you know?
- 11 MR. ANDERSON: I don't believe it has,
- 12 yet. The way that's initiated is a section 7
- 13 consultation; it's initiated by Western.
- 14 Western has submitted their biological
- 15 assessment. I think they've left a few things
- out, and I think that's what the U.S. Fish and
- 17 Wildlife Service believes also.
- 18 Until they provide with the U.S. Fish
- 19 and Wildlife Service considers adequate the time
- won't start.
- 21 And I think that what we will put in our
- 22 FSA will be -- they will find adequate. And that
- 23 will probably, if it's not used after the FSA
- 24 comes out by Western, we'll be in contact with
- 25 Western almost weekly so that they can incorporate

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that if they would like to. It's something they
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- will have to talk to with the U.S. Fish and
- 3 Wildlife Service about.
- 4 HEARING OFFICER BOUILLON: Has Western
- 5 formally notified -- excuse me, has Fish and
- 6 Wildlife officially notified Western that their
- 7 submission was incomplete?
- 8 MR. ANDERSON: I don't know. I know
- 9 they have orally. They did that on October 3rd.
- 10 But I don't know if it's been done in writing. Do
- 11 you folks know?
- 12 HEARING OFFICER BOUILLON: Mr. Galati?
- 13 MR. GALATI: We don't believe that it's
- been done in writing. What has happened here is
- that they have communicated, as well as Greystone
- 16 Environmental Consultants has stepped up to the
- 17 plate and is helping them put together pieces that
- may have been missing. So everybody is
- 19 coordinating together.
- We may be, as soon as early, about
- 21 Thursday of next week, be able to hopefully hand
- 22 that thing to U.S. Fish and Wildlife Service in
- 23 the form that they want.
- So, with respect, we did talk a little
- 25 bit about the statutory timeline and since the

issues on this project, most of the time, are not

- 2 worked out at the stage that the U.S. Fish and
- 3 Wildlife Service, we've agreed on the types of
- 4 mitigation and the concepts, other than some
- 5 specific wording and the actual dollar amounts.
- 6 But we've agreed on the amount and the
- 7 ratio with U.S. Fish and Wildlife. We think the
- 8 biological opinion will be done sooner than 135
- 9 days.
- 10 MR. O'BRIEN: Is this an issue then from
- 11 a project timing standpoint where it is likely
- that the hearings will take place without an
- opinion from Fish and Wildlife Service such that
- 14 the record might have to be reopened to take note
- of the fact that there is an opinion from Fish and
- 16 Wildlife Service? Is that what -- I'd like to
- 17 know how both parties kind of see this getting put
- into the record.
- MR. GALATI: I think that we do not need
- 20 the entire completed biological opinion placed
- 21 into the record. And on other cases we've gone
- 22 forward with certification without the biological
- 23 opinion.
- 24 What we've had is a representative who
- 25 prepared the biological opinion, or who reviewed

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it, compare it to the final staff assessment and
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- 2 testify before the Commission that the conditions
- 3 are consistent and similar to the point that they
- 4 feel comfortable that the biological opinion, what
- 5 the Commission's doing and what the Fish and
- 6 Wildlife Service is doing is consistent.
- 7 And we couldn't start actual
- 8 construction and grading until the biological
- 9 opinion was completed so there'd be some assurance
- 10 that any minor changes would take place in the
- 11 biological opinion prior to any construction.
- 12 But in this case what we have is a case
- 13 that's ripe for this specific kind of thing,
- 14 because we have very few biological issues. And I
- would again point to the Sunrise case which went
- 16 forward without the biological opinion. Susan
- Jones from U.S. Fish and Wildlife testified at
- that hearing, consistency with staff's report.
- 19 And so did CDFG.
- 20 HEARING OFFICER BOUILLON: Mr. Anderson,
- 21 you have any comments about that?
- 22 MR. ANDERSON: No, I agree. I think
- 23 that by the time we're moving a month or so beyond
- 24 the FSA, after the U.S. Fish and Wildlife Service
- 25 has a chance to look and review the FSA, we will

1 have had numerous additional conversations with

- them, and we will be in agreement.
- 3 And when it's time to certify this
- 4 project, if it's going to be certified, if there's
- 5 not a biological opinion I believe that, you know,
- 6 my plan is to move forward with both Fish and Game
- 7 and U.S. Fish and Wildlife Service and have our
- 8 wording as identical as possible.
- 9 So we'll be working together on this.
- 10 And so I believe that somebody, a representative
- from both of those agencies would feel at ease
- 12 testifying that they've looked at the FSA and what
- 13 they see is very very similar to what their belief
- that the biological opinion will be.
- MR. GALATI: And one minor point is that
- 16 the condition that we've already agreed to in the
- 17 PSA, which we assume will be exactly duplicated,
- it requires the BRMP, the biological resources
- 19 monitoring-something-program, that requires
- 20 incorporation of the biological opinion and the
- 21 CDFG conditions so that there will be that
- 22 consistency were that subject to CPM approval, and
- 23 I think that also gives the Commission the comfort
- that they're consistent.
- 25 HEARING OFFICER BOUILLON: Mr. Galati,

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1 you've suggested November 8 and 9 for hearings.
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- 2 Are you saying that a representative of the Fish
- 3 and Wildlife Service would be prepared at that
- 4 time to indicate that the staff's conditions of
- 5 certification are acceptable to them to meet the
- 6 matters that will be stated in their opinion?
- 7 MR. GALATI: I wasn't able to, at that
- 8 point, give them a time for hearings. But we
- 9 asked them if they could be available in early
- 10 November, and they thought that based on reviewing
- 11 the FSA, while the work they're doing right now,
- 12 assuming the biological assessment is given to
- them soon, which is going to happen.
- 14 So I think they would be available early
- on. And I think that has a lot to do with the
- 16 workshop where everybody got together and talked
- about these issues on October 3rd.
- 18 So I think they would be available early
- 19 part of November to do that testimony.
- 20 HEARING OFFICER BOUILLON: Mr. Anderson,
- do you agree?
- MR. ANDERSON: I don't know. I'll have
- 23 to ask them. And I'll need to talk to them once
- or more about our final FSA biology conditions to
- 25 make sure of that. But if they're in agreement, I

1 believe they might be ready. Later in November

- would probably be more likely.
- 3 HEARING OFFICER BOUILLON: All right,
- 4 thank you, Mr. Anderson.
- 5 MR. ANDERSON: Thank you.
- 6 HEARING OFFICER BOUILLON: Mr. Shaw?
- 7 MR. SHAW: Yes, I'd like to do the land
- 8 use. Melinda Rivasplata is a consultant for us
- 9 for the section on land use, and it will intersect
- 10 somewhat with soil and water. Melinda.
- 11 MS. RIVASPLATA: Good afternoon. There
- 12 are two areas where I still have some uncertainty
- 13 for the land use issues, and Mr. Galati mentioned
- one of them.
- The issue of whether or not retirement
- of 652 acres of agricultural land on the mesa
- 17 would constitute a significant impact to
- 18 agriculture.
- 19 I've consulted with Riverside County UC
- 20 Cooperative Extension, Peggy Mach, who has
- 21 considerable experience with citrus and tropical
- 22 fruit. And given that the commitment of resources
- 23 and funds is extensive in installing a lemon
- orchard, which is the major crop that's of any
- importance on the mesa, and given that the

1 magnitude of resources that has to be committed to

- 2 land to bring a lemon orchard into production, I
- 3 would consider that to be a significant impact if
- 4 652 acres of lemon orchards were removed from
- 5 production.
- 6 Now, the applicant hasn't really stated
- 7 that that is what will happen, but we do not know
- 8 which lands will be in the retirement program.
- 9 So I kind of have to approach it from a
- 10 worst case scenario and assume that if that were
- 11 to happen that would be a significant impact to
- 12 agriculture in the region.
- 13 COMMISSIONER LAURIE: What are the lands
- 14 identified?
- MS. RIVASPLATA: Pardon me?
- 16 COMMISSIONER LAURIE: At what point are
- 17 the lands identified?
- MS. RIVASPLATA: I don't know at what
- 19 point the lands will be identified. They haven't
- 20 been identified to date, and I had to do my
- 21 analysis based on some assumptions. And that was
- one of the assumptions that I made just in order
- 23 to address the worst case scenario.
- 24 COMMISSIONER LAURIE: Mr. Galati?
- MR. GALATI: Yes. They would be

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1 identified prior to commercial operation. And
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- then every year thereafter. That's number one.
- Number two, we have agreed at the PSA
- 4 workshop not to fallow previously irrigated lemon
- orchard, so -- yeah, currently irrigated lemon
- 6 orchard.
- 7 So that is an issue that we thought,
- 8 based on what staff said about the possibility of
- 9 affecting that high value crop, that we would
- 10 address by agreeing to that.
- 11 HEARING OFFICER BOUILLON: Is it correct
- to say that of the lands available for this
- 13 program, that includes some lands which have a
- 14 water entitlement that is not currently being
- 15 utilized?
- MR. GALATI: I'm going to let Mr. Harvey
- 17 address that.
- DR. HARVEY: Jeff Harvey again. Yes,
- 19 Mr. Bouillon, the requirements from the Bureau of
- 20 Reclamation and from the Palo Verde Irrigation
- 21 District were that we involve either actively
- 22 irrigated lands on the valley floor, which we
- would do in the rotational fallowing scheme, which
- obviously cannot involve trees. Trees have to be
- 25 watered all the time. You can't water them half a

- 1 year and not the other half.
- 2 So, we involve in that case only row
- 3 crops or alfalfa, those kinds of crops. And not
- 4 permanent crops.
- 5 On the mesa it could involve previously
- 6 irrigated lands, the lands that have a history of
- 7 irrigation, but that may not be in irrigation use
- 8 at the present time, nonetheless have full
- 9 entitlement to use of priority three water right
- 10 under Palo Verde Irrigation District within the
- 11 District.
- 12 Now, the lands on the mesa, the use of
- 13 those lands has shifted significantly over decades
- 14 with larger and lesser amounts of land in
- 15 irrigation. Right now they're in a period where
- 16 the amount of land on the mesa devoted to
- 17 irrigation is increasing.
- 18 In the past there have been uses or
- 19 irrigation uses of land that were no longer
- 20 economically viable to pump groundwater up to
- 21 support, for example, alfalfa, because of the
- 22 current crop price of alfalfa.
- 23 If the prices for alfalfa go up, then
- that land would be irrigated again. If crop
- 25 prices for asparagus go up, that land would be

1 irrigated again. The economics of the crop have

- 2 to offset the pumping costs on the mesa, which is
- 3 why you do have variable use.
- 4 And it was actually requested by PVID
- 5 that we target some of those lands, and the Bureau
- of Reclamation agreed that we target some of those
- 7 lands that hadn't been previously irrigated that
- 8 they don't want to have them irrigated again.
- 9 They want to have them taken out so that there
- 10 really is retirement of that water use. And that
- 11 that offsets ours.
- 12 HEARING OFFICER BOUILLON: From strictly
- 13 an economic standpoint, wouldn't it be cheaper for
- 14 the applicant to buy the rights to those lands,
- 15 rather than lands that are currently being
- irrigated and utilized for agriculture?
- DR. HARVEY: And that is what we're
- 18 pursuing. We don't have a deal locked up at this
- 19 time. We have specific lands that PVID has
- 20 directed us to, that the Bureau has indicated they
- 21 agreed were acceptable.
- We're working on negotiating a deal.
- 23 Actually this is a market-based transaction, so
- the details, as soon as they're revealed the
- 25 prices go up. That's the only reason that we

- 1 haven't submitted this.
- 2 As soon as we have a deal for those
- 3 lands -- we have indicated, though, that we would
- 4 not use currently irrigated orchard; we would not
- 5 use -- when I say that I want to just be cautious
- 6 that we don't exclude if there have been some
- 7 lemon orchards that the trees are still standing,
- but they haven't been irrigated in two or three
- 9 years, and they are being left to die. Those
- 10 lands might be used.
- I don't believe there are any lands like
- 12 that. I don't know of any land like that. So
- there's nothing up my sleeve when I say the
- 14 currently irrigated lands.
- We are not going to retire actively
- irrigated lands on the mesa. We are not going to
- 17 retire actively irrigated lands on the valley
- 18 floor. Those would be rotationally fallowed.
- And on the mesa, then, we are targeting
- 20 previously irrigated lands that we could retire
- 21 the irrigation rights on those lands for the life
- of the project.
- 23 COMMISSIONER LAURIE: And who signs off
- on your plan? Is it the Bureau of Reclamation
- 25 that has to approve it?

1 DR. HARVEY: Well, we have to submit it 2 to PVID first. Palo Verde Irrigation District has 3 agreed that they would have no objections to the 4 plan. They do not exercise jurisdiction over 5 groundwater, and they've made that very clear. 6 That's what I said in my earlier comments. The Bureau of Reclamation is the agency 8 that has been recognized as having a law, ordinance, regulation and standard. In this case, 9 10 their counting surface that defines the 11 relationship between groundwater and surface water, is what's being applied as a standard here 12 13 that we are complying with. 14 We are assuring our water use is offset so that we don't have a net increase of water use 15 from the Colorado River beyond what is now Palo 16 17 Verde Irrigation District's entitlement to it. 18 COMMISSIONER LAURIE: Okay, but is there 19 any governmental agency, the Irrigation District, 20 Bureau of Reclamation, Riverside Agricultural 21 Commission that will be looking at your plan and 22 say this looks good, and we make a finding that it

23

24

25

that?

does not significantly impact the agriculture in

the county. Will any government entity be doing

1	DR. HARVEY: Those are only the Bureau
2	of Reclamation, and then this agency, through its
3	licensing process and this process.

agreed to modify to address concerns on agriculture was an issue that came up with Lance that maybe under Williamson Act. And what we've agreed is that we would, number one, not target those lands; but, two, if we had a land that was under Williamson Act, we currently wouldn't violate any provision under the Williamson Act, and we would ask for that to be approved for that land under the Williamson Act, from the administrator of the Williamson Act. In that case it would be Riverside County.

COMMISSIONER LAURIE: Well, if I were, independent of this particular project, if I were to ask, does any particular project significantly impact agriculture I would look at some things.

I'd look at the quality of soil. I'd look at what land is currently being utilized for.

22 Probably those two more than anything else.

23 And how do we do that if the lands 24 haven't been identified?

DR. HARVEY: Only by eliminating those

1 lands that are of prime concern for those kinds of

- 2 uses. And by stipulating that we will not retire
- 3 lands on the valley floor that are the primary
- 4 agricultural lands. We will rotationally fallow
- 5 instead.
- And to the extent that we involve land
- on the mesa that would be retired instead, those
- 8 will be previously irrigated lands. They will not
- 9 take actively currently irrigated lands out of
- 10 production.
- 11 COMMISSIONER LAURIE: Okay, next
- 12 question. Assume, for purposes of discussion,
- 13 that we find that there is a significant impact on
- 14 the environment. A) you can do a CEQA override,
- is that correct?
- MS. RIVASPLATA: Yes. Yes.
- 17 COMMISSIONER LAURIE: Or, two, you can
- 18 mitigate?
- MS. RIVASPLATA: Right.
- 20 COMMISSIONER LAURIE: How would you
- 21 mitigate a significant impact on agriculture?
- MS. RIVASPLATA: Well, in this case, we
- 23 would have no problem doing a condition of
- 24 certification condition that would preclude use of
- 25 lands that are currently in active agricultural

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1 use on the mesa, which usually is in orchards.
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- 2 And that's how it would be addressed in this case.
- 3 Because of the difficulties on the mesa
- 4 in farming, and I've talked to numerous people
- 5 involved with agriculture in that area, and
- 6 there's only a few ways that you can actually farm
- and make money out there, and usually it's by
- 8 installing drip irrigation and growing lemon or
- 9 some sort of citrus. And that's the best way to
- 10 approach it.
- 11 Other attempts have been made with flood
- irrigation and it just hasn't worked out too well
- 13 because of the porosity of the soil. And you
- can't really grow alfalfa and those kinds of
- things there very easily.
- 16 And there are extensive lands that have
- 17 been formerly farmed that are now fallow. And in
- this case, I would not consider removing those
- 19 lands from agricultural use for the life of this
- 20 energy plant project a significant impact to
- 21 agriculture, as long as those lands would remain
- 22 available and would not be converted to some other
- use, because they're now not being used for
- 24 agriculture.
- 25 COMMISSIONER LAURIE: Okay, but that

1	1	would	be	verv	specul	lative,	would	it	not?
-	-	WOGEG	200	v C + 1	DPCC43	Lactve,	WOGEG		1100.

- 2 MS. RIVASPLATA: Yes. And that kind of
- 3 leads us to the next issue that we have a little
- 4 bit of a difference about.
- 5 And that is what happens to those lands
- 6 that are where the water rights have been leased
- 7 or purchased by the energy project for the
- 8 duration of the project? Would there be some
- 9 secondary or growth-inducing effect that would
- 10 somehow affect the use of those lands while
- 11 they're --
- 12 COMMISSIONER LAURIE: Well, how could
- 13 you do anything without water?
- MS. RIVASPLATA: Well, I have contacted
- 15 the Riverside County Health Department who is the
- 16 agency that issues water well permits. And it
- 17 appears that there is nothing that would prevent
- 18 somebody from installing a water well on one of
- 19 those pieces of property outside the, shall we say
- the jurisdiction of PVID, because they don't
- 21 monitor groundwater use.
- 22 And Riverside County could issue a water
- 23 well permit --
- 24 COMMISSIONER LAURIE: But wouldn't any
- use have to be consistent with the City/County

- 1 general plan?
- MS. RIVASPLATA: Yes. One of the things
- 3 I have to answer in discussing growth-inducing
- 4 impacts is does the project have characteristics
- 5 that may encourage and facilitate other activities
- 6 that could significantly affect the environment
- 7 either individually or cumulatively.
- 8 And that is the case. A lot of the
- 9 lands in the area are zoned A1, A2, which are
- 10 agricultural zones, or another zone was called
- 11 controlled development.
- 12 And the uses allowed in that zone are
- 13 pretty limited. And I would not have a problem,
- or I wouldn't consider that to be a problem with
- those lands, because if anybody came in and wanted
- 16 to put some other use on that property, they would
- 17 have to go through Riverside County and obtain a
- 18 zoning, rezoning or general plan amendment or some
- 19 sort of use permit. And I think that that would
- 20 be enough control.
- 21 But, since I don't know precisely which
- lands would be involved, and I don't know the
- zoning on those lands, a way to approach that
- 24 would be to just have conditions of certification
- 25 that say the lands involved must be of particular

zone, agriculture zone or a controlled development

- 2 zone.
- 3 COMMISSIONER LAURIE: Well, the other
- 4 thing I'd like you to consider is when Riverside
- 5 County would have done their general plan and
- 6 their zone, their EIR for their general plan would
- 7 have had to consider growth-inducing impacts. By
- 8 law.
- 9 So, I don't know when they did their
- 10 general plan, and I don't know what their EIR
- 11 looks like. But they would have examined growth-
- inducing impacts for permitted general plan
- designations and zoning.
- So, I would suggest that normally I
- would think that any permitted use has already
- 16 been examined for that purpose. And as you noted,
- any other use would have to go through its own
- 18 environmental analysis, in which case it would be
- 19 examined.
- MS. RIVASPLATA: Yes, that's essentially
- 21 what I'm saying, is that the permitted uses on the
- 22 agricultural zones and the controlled development
- zone, in the County, in the agricultural zone, in
- the City, some of the lands may be in the City,
- 25 too. The City of Blythe has agricultural zoning

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1 within its city limits.
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- Those lands I have no concern about
- because, as you say, they're limited, those uses
- 4 are so limited. Other zones there may be some
- 5 impetus for the land to be used for something
- 6 else, I don't know, a truck stop, something like
- 7 that, if that was allowed in that zone.
- I mean that removes that land from
- 9 future agricultural use. The EIR of the general
- 10 plan for Riverside County, I believe is 1984, so
- it's quite old. And I haven't seen the EIR, but I
- don't know if you've ever seen their plan. I
- don't think I want to see their EIR.
- 14 COMMISSIONER LAURIE: Well, how does --
- Riverside County's EIR is 1984?
- MS. RIVASPLATA: It's that old, and then
- they have, over the years, done updates for, you
- 18 know, just particular amendments. And when you
- 19 look at one of the sections --
- 20 COMMISSIONER LAURIE: So, do they do
- 21 regional plans?
- MS. RIVASPLATA: -- there's just a list
- of amendments that goes on for pages. So, it's --
- 24 COMMISSIONER LAURIE: Did they do a
- 25 regional land plan?

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1 MS. RIVASPLATA: They have some regional
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- 2 land plans, though the one that's applying to
- 3 Blythe, it's an odd general plan. I don't know
- 4 how to explain it, but anyway, --
- 5 COMMISSIONER LAURIE: I'm surprised,
- 6 but, okay, --
- 7 MS. RIVASPLATA: -- so, you know, that's
- 8 my point. But I think that we can address this
- 9 with conditions of certification.
- 10 PRESIDING MEMBER KEESE: So what I hear
- is if it's in an agricultural restricted
- 12 development zone you're not going to have a
- 13 problem?
- MS. RIVASPLATA: Right.
- 15 PRESIDING MEMBER KEESE: If it's
- something else, you might?
- 17 MS. RIVASPLATA: Right. But I think we
- 18 can address it with a condition of certification.
- 19 Since the point is to retire agricultural lands,
- 20 it would seem logical that you would target lands
- 21 zoned for agriculture.
- MR. GALATI: Our only concern would be
- 23 that if there were a piece of land that was zoned
- in such a way that it was being used for
- 25 agriculture, but could have industrial

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1 development, that can take place today. They
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- 2 could take that land out of production and they
- 3 could develop it in accordance with the zone.
- 4 The other question, this project doesn't
- 5 really remove a barrier to basically cause
- 6 development or incentivize development on that
- 7 piece of property. I mean I think you guys have
- 8 visited the City of Blythe. And I don't think the
- 9 growth demand is such that --
- 10 PRESIDING MEMBER KEESE: I'm shocked
- 11 that you found a desert tortoise that would walk
- on that property.
- 13 MR. GALATI: Now, the other issue that I
- 14 wanted to point out that I think is very
- important, is that it is true that somebody could
- drill a well on a piece of land that we've
- 17 retired. And that they could get water from that.
- 18 But they would have to go through the
- same process with the Bureau, and the Bureau's
- accounting service, that we currently had to do
- 21 through or we couldn't have drilled a well on the
- 22 property and starting taking water out.
- So, whether the Bureau steps in and
- forces a small residential piece of property, or a
- 25 small residence to do what we had to do is, I

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1 think, up to the Bureau.
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2 But clearly if there were a subdivision 3 and they were going to support their project by 4 drilling wells to supply the subdivision, it would 5 be a CEQA-triggering event, and I guarantee the 6 Bureau would be very interested in that water. COMMISSIONER LAURIE: Okay, well, I 8 guess I don't think I articulated very well. If, because there's no agricultural use, a party by 9 10 right, because of the existing zoning, can build a 11 residential subdivision or an industrial plant or anything else, under the current general plan and 12 13 zone designation, the growth-inducing impact would 14 have already been examined when that legal 15 authority for development occurred, 1984, 16 whenever. 17 Because they would have had to do an EIR 18 and growth-inducing impact analysis in 1984. And 19 I can't question whether or not that general plan is still legally valid. There's no legal basis 20 21 for arguing that it is not. 22 If it's not authorized, then they have

to do the rezoning general plan and growthinducing impact on a specified project will be
examined.

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1 So I guess what I'm saying, Mr.
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- 2 Chairman, is I would not want to get hung up on
- 3 this question. If staff has a different view,
- 4 then that can be reported out in the FSA.
- 5 I'm just not interested in spending time
- 6 between staff and applicant arguing over it. If
- 7 they have a difference of view, great. They can
- 8 give it to us.
- 9 PRESIDING MEMBER KEESE: Thank you. I
- think we've determined that part of the issue. Is
- 11 that -- is this tied in with other --
- MR. SHAW: Rich, did you have any
- 13 comment? Rich Sapudar.
- 14 MR. SAPUDAR: I'm the soil and water
- 15 resources person assigned to this project. And I
- think just a few things. As we're going through
- the process of writing our FSA, we're looking at
- 18 certain aspects of the project to see exactly if
- we understand how they're going to work, and
- whether we can actually form an opinion on them
- 21 based on information we have.
- 22 And one of the items that we keep coming
- 23 back and discussing is the water conservation
- offset program proposed by the applicant.
- We haven't seen this program. We've

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seen references to it in the application. We've
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- 2 seen further discussion of it in the response to
- 3 comments. But we haven't actually seen the
- 4 program that was worked out between the PVID with
- 5 the input of the Bureau of Reclamation.
- 6 MR. GALATI: If I could just address
- 7 that. On August 9th it was an attachment to the
- 8 Bureau of Reclamation letter to the Commission
- 9 that -- to Mr. Therkelsen, setting forth how they
- 10 had no problems with it. And it was attached to
- that letter, and that was docketed on August 9th.
- 12 MR. SAPUDAR: What was attached to that
- 13 letter was a page and a quarter discussion.
- 14 Obviously there's more to that program than just a
- page and a quarter discussion. There's a lot of
- 16 details that were left --
- 17 MR. GALATI: Mr. Harvey will address
- 18 that.
- 19 MR. SAPUDAR: -- out, things that --
- 20 well, let me just give you an example of --
- 21 DR. HARVEY: I think I have a copy of it
- 22 with me --
- MR. SAPUDAR: Well, let me --
- DR. HARVEY: -- of what they approved
- 25 of.

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1
                   MR. SAPUDAR: -- just go through why
 2
         we're at the point we're at right now, if I may.
                   For instance, some of the things we're
 3
 4
         interested in are some of the things that overlap
 5
         with Melinda's land use aspects, and that is what
         are the criteria for the lands that are going to
         be included in this program. What type of
 8
         irrigation history do they have to have.
 9
                   In some programs you see that they have
10
         to be irrigated within the last five years to
11
         qualify for conservation program. Sometimes it's
         two out of five years, four out of ten years.
12
13
                   If the land hasn't been used for 20
14
         years, and there's little likelihood that it's
15
         going to be used in the future, is there any water
16
         conservation.
17
                   These are the questions we ask
18
         ourselves, and we find that the information we
19
         have available on the program doesn't provide
20
         that. Those are the type of details we'd want to
21
         know.
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The things that we've asked for and made the applicant aware of that we're looking at is what is the irrigation history of the lands that are going to be included in this program. If not

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23

24

1 specifically the lands, then the criteria for the

- 2 irrigation history. What type of cropping history
- does it have.
- 4 So with regard to the details of the
- 5 program, that's the type of thing we're looking
- for.
- 7 There's not a great deal of oversight.
- 8 The Bureau doesn't have to approve this program.
- 9 It's an agreement between the PVID and the
- 10 applicant. It was worked out with the agreement
- of the Bureau, and for the record, with the
- Bureau's involvement and the PVID's involvement,
- it looks like the LORS issue's been addressed by
- the program.
- The Bureau feels that they can account
- 16 for the water use used by the project and assign
- 17 that to the PVID. And if it's offset by the PVID
- then the entitlement's going to not be changed.
- 19 There will be no net water use by the project. So
- 20 as far as the LORS, we feel that the Bureau's
- 21 watermaster duties and the accounting necessary
- 22 that they have to do for the Colorado River has
- 23 been achieved.
- What we don't see is that there are
- 25 several junior water right holders that are junior

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1 to the Palo Verde Irrigation District. Those
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- 2 water Districts include Coachella Irrigation
- 3 District, Imperial, the Bard Irrigation District,
- 4 and the Municipal Water District of Southern
- 5 California.
- We haven't seen a discussion in the
- 7 water conservation plan that discusses if adverse
- 8 impacts to those subordinate water right holders
- 9 have been protected and conserved by the COP.
- 10 That's one of the things that we need to
- 11 understand a little bit better so that we
- 12 understand what type of impacts are possible.
- 13 PRESIDING MEMBER KEESE: Does that
- obligation rest with the entities who have given
- the approval of the plan?
- I mean do they have any obligation to
- 17 watch out for neighbors?
- 18 MR. SAPUDAR: To our understanding, at
- 19 this time, no. The USBR looks after the
- 20 accounting aspects of the water use. And the PVID
- 21 is -- other external parties don't have to be
- 22 involved if it's an intradistrict transfer of
- 23 water, which is what's happening. All this is
- occurring within the PVID. So there's not a lot
- of external requirements for review.

1 I guess the one thing that we think it

- 2 might be unlikely, but in the case where one of
- 3 the -- what happens here is that whatever water
- 4 that PVID doesn't use, that much is available for
- 5 the subordinate water right holders to use. And
- 6 these are quantified amounts.
- 7 So whatever amount of water is not
- 8 conserved by the PVID will be less water that the
- 9 subordinate water right holders are going to use.
- 10 PRESIDING MEMBER KEESE: But, you know,
- 11 this seems -- I'm having difficulty understanding
- 12 the concept here. The District has an allotment
- 13 that they can take all of.
- MR. SAPUDAR: Right.
- PRESIDING MEMBER KEESE: And now they're
- 16 allocating part of it, and we're going to say when
- 17 they allocate that part, does that impact third
- 18 parties. I mean I'm not sure I see the nexus
- 19 here.
- 20 COMMISSIONER LAURIE: This is not
- 21 District water, right? This is not District
- 22 water?
- MR. SAPUDAR: Yeah, after -- the water
- that the subordinate water rights holders are
- going to have?

1 COMMISSIONER LAURIE: No, no, no, the

- 2 water that this project is going to use is not
- 3 PVID water?
- 4 MR. SAPUDAR: Yes, it is. According to
- 5 the Bureau, the Bureau looks at this as they're
- 6 pumping groundwater that's derived from the
- 7 Colorado River. And the PVID has an allotment
- 8 from the Bureau for a certain amount of Colorado
- 9 River water. And what they're doing is they're
- 10 accounting for this --
- 11 COMMISSIONER LAURIE: Okay, well, then
- 12 I'm confused because I thought I heard her say
- that groundwater is not under anybody's
- jurisdiction, therefore it's not PVID.
- MR. GALATI: What's happening here is we
- 16 are pumping groundwater, and for all intents and
- 17 purposes we are calling it Colorado River water,
- 18 correct?
- 19 COMMISSIONER LAURIE: Okay, so --
- DR. HARVEY: It's being accounted for --
- 21 MR. GALATI: It's accounted for that
- 22 way.
- 23 COMMISSIONER LAURIE: Okay. And so PVID
- 24 does have decision making authority over your use
- of this water?

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1
                   MR. GALATI: Although they don't want to
 2
         get boxed into that corner, correct.
 3
                   COMMISSIONER LAURIE: Okay, what formal
 4
         action will PVID be taking -- is their board going
 5
         to meet and say, we hereby vote to allow this
 6
         project to use 3000 acrefeet of our allotment?
                   DR. HARVEY: Yes, they've already taken
 8
         their action which was to review the water
         conservation offset program, which is the page and
 9
         a half that's referred to here attached to the
10
         Bureau's letter, which they also saw and reviewed.
11
                   And they said that that program did
12
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And they said that that program did satisfy their concerns for offsetting other potential water use within their District lands that could be irrigated within the District to which they have an entitlement for irrigation that will now be taken out of production.

COMMISSIONER LAURIE: This goes back to the Chairman's question. Normally if a District has jurisdiction and the jurisdiction says this project is within our allotment and we find that it's a proper use for this portion of our allotment, therefore we're going to vote to approve it, then that would normally say to us that there's no impact. Because the District

having authority says this is our decision and we
vote to approve it.

DR. HARVEY: We are in a grey area here.

Because the District does not exert jurisdiction

over groundwater, they have no intention to exert

jurisdiction over groundwater in the future. The

Bureau does not exert jurisdiction over

groundwater at present, and has no other wells

that it regulates along the river with the

exception of a few wells that were put in

exception of a few wells that were put in specifically right by the river to be accounted for as part of a surface water entitlement.

13 COMMISSIONER LAURIE: Okay.

DR. HARVEY: So the Bureau has a policy it's developing, and it has told the District it is probably going to apply, in as little as the next two years, although they've been a decade now getting this far, the two years are not certain.

And it is against that contingency that the Blythe Energy Project, requiring some certainty for its water supply, worked with the Bureau and worked with the District to develop this offset scheme and to get the Bureau's concurrence and the District's concurrence that that offset scheme would satisfy their concerns

about the relationship of our groundwater use to

- 2 surface water entitlement. It is a tricky
- 3 question.
- 4 COMMISSIONER LAURIE: Is it staff's
- 5 position that the use of 3000 acrefeet of
- 6 groundwater, or whatever we deem the source to be,
- 7 is it your position that that is a significant
- 8 impact to be mitigated by the plan? Or is it your
- 9 view that it may not be a significant impact if
- 10 the plan is adequate? Or is it something neither
- 11 one?
- 12 MR. SAPUDAR: Yeah, I can answer that.
- 13 How we've looked at this is that if the
- 14 conservation plan does conserve water, does
- 15 conserve the amount of water that the plant's
- 16 going to consume, on a regional basis, as far as
- 17 the ground water region basis there, it would
- 18 probably be no net impact. That is they're not
- 19 using any additional water, the situation should
- 20 stay the same.
- 21 We have asked that they provide us with
- 22 additional information, which they have, regarding
- 23 the local impacts of their pumping. That is, are
- 24 they going to -- what's their draw-down effects,
- well interference with adjacent wells, and we're

- 1 currently looking at that information.
- 2 With regard to the Bureau we did send
- 3 the Bureau a letter asking them to discuss their
- 4 jurisdiction, if any, over this water that the
- 5 project intends to pump.
- 6 And they basically came back and said
- 7 that they consider that water to be Colorado River
- 8 water. And in order to use Colorado River water
- 9 you need either a contract with the Bureau for an
- 10 amount of water, such as the PVID has, and the
- other water right holders. Or you need an
- 12 agreement with somebody that does have a contract
- with the Bureau, such as the PVID.
- 14 COMMISSIONER LAURIE: Do we have a
- 15 letter from the Bureau saying that?
- MR. SAPUDAR: Yes, we do.
- 17 COMMISSIONER LAURIE: Okay, so the
- 18 Bureau says that they either want an agreement, or
- they'd like to see an agreement?
- 20 MR. SAPUDAR: Right. And their
- 21 statement in their letter said that a water
- 22 conservation offset program such as discussed by
- 23 the applicant, will meet their requirements both
- 24 now and in the future.
- 25 COMMISSIONER LAURIE: Okay.

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                   MR. SAPUDAR: And what our point is here
 2
         is we'd like to see the agreement, the details of
 3
         the agreement so we can understand how it's going
 4
         to work, so that we can make some type of educated
 5
         informed evaluation on whether it's going to
 6
         conserve the water that it says --
                   COMMISSIONER LAURIE: Does such an
 8
         agreement exist?
 9
                   MR. SAPUDAR: Exactly.
10
                   DR. HARVEY: I think there's some
         confusion here because what staff has seen and
11
         what was attached to and referred to in the letter
12
13
         by the Bureau is the agreement. There is not more
14
         to come. That is the agreement that they've
15
         addressed themselves to in their letter, and said
16
         that an offset program like that envisioned for
17
         this project will satisfy that requirement,
18
         pertaining to the Colorado River entitlement to
19
         the County. The July 17, 2000 proposed water
20
         conservation offset program for the Blythe Energy
21
         Project enclosed meets these criteria. And here
22
         it is attached to their letter.
                   And it is all that they had to review.
23
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25 and a half between Palo Verde Irrigation District

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It was negotiated over a period of about a year

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and the Bureau. And it is what the program is.
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- 2 The program does not include more
- 3 specific criteria than previously irrigated lands.
- 4 That's the term that's used here. Doesn't say
- 5 within the last three years, the last 20 years,
- 6 last 100 years. It says previously irrigated
- 7 land.
- 8 COMMISSIONER LAURIE: Okay, --
- DR. HARVEY: Now, in fact, we're
- 10 targeting some --
- 11 COMMISSIONER LAURIE: -- well, then
- let's see if I understand. It's staff's view that
- in order for you to make a finding of no
- 14 significant impact you find that information
- inadequate and you're not in a position today,
- 16 based upon the submittal, to recommend such a
- 17 finding?
- 18 MR. SAPUDAR: Exactly. I think we're at
- 19 the point now where until we understand how the
- 20 project's going to work, what lands are going to
- 21 be included, how those lands are going to be
- 22 selected.
- 23 We've looked at the water offset number
- 24 per acre that they provided, and worked out with
- 25 the Bureau and the PVID, and our understanding

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1 right now is that that number is appropriate.
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- They're talking about 4.6 acrefeet of water per
- 3 acre conservation for each acre that's taken out
- 4 of production. That's something that we think is
- 5 reasonable. So in that regard we don't have a
- 6 problem with that particular quantitative number.
- 7 We are interested, and just as land use
- 8 is interested, in knowing what types of lands, how
- 9 these lands are going to be chosen to be taken out
- of production, and what would the water savings be
- for those lands, considering that they have said
- it's going to be 4.6 acrefeet per acre.
- DR. HARVEY: The 4.6 acrefeet per acre
- 14 number was dictated to us by the Palo Verde
- 15 Irrigation District. It is the number that
- they've used in two previous water transfers, one
- 17 involving San Diego Gas and Electric Company when
- 18 they were targeting a nuclear power plant back in
- 19 the '70s at this site. They still hold, the San
- 20 Diego Gas and Electric still holds those water
- 21 entitlements.
- 22 And there's a more recent experimental
- 23 water transfer program between Metropolitan Water
- 24 District and the Palo Verde Irrigation District
- 25 that also used that 4.6 acrefeet per acre number.

1 And it's a number that the District considers to

- 2 be extremely low and very conservative. They
- didn't want it to be applied as a precedent. They
- 4 didn't know what other number to put as higher
- 5 that wouldn't be fraught with controversy, as
- 6 well. So they went with what had been applied in
- 7 the two previous cases.
- 8 The Bureau looked at that number, and
- 9 it's in the water conservation offset program that
- 10 they stipulated they believe met their criteria.
- 11 And so that is the number that's being used and
- 12 the reason that it was used.
- 13 PRESIDING MEMBER KEESE: So, let me ask
- 14 staff, in order to disagree with this -- you would
- 15 accept the program that comes in unless you decide
- 16 the District was just wrong? And then you would
- 17 recommend that we do something else?
- 18 The District, it sounds like the
- 19 District said this is okay with us. Now, what is
- 20 the hurdle for you to recommend to us that the
- 21 District was wrong? And I'm phrasing that right?
- MR. SAPUDAR: We're not saying the
- District's wrong. They've come in with a program
- 24 that's been worked out between the Bureau and the
- 25 District. And that probably meets -- obviously

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does meet the requirements of the Bureau and the
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- 2 District.
- I guess as far as us we agree that if
- 4 the Bureau agrees that it meets the LORS
- 5 requirements for the Bureau, then we consider the
- 6 LORS requirements met.
- 7 On a resource issue, I guess what we're
- 8 trying to get a handle on is does this program
- 9 conserve water and how is it going to do it.
- 10 PRESIDING MEMBER KEESE: But isn't that
- 11 what the District said it did? That this program
- 12 conserves water? Replenishes what is being used?
- MR. SAPUDAR: It doesn't replenish --
- DR. HARVEY: Offsets.
- MR. SAPUDAR: -- what's being used.
- 16 PRESIDING MEMBER KEESE: Offsets.
- 17 MR. SAPUDAR: It offsets that amount of
- 18 water that would normally be charged against the
- 19 District.
- 20 MR. GALATI: If I could add, if there
- 21 were no offset program would you say the use of
- 22 this water would be a significant impact without
- the water offset program?
- MR. SAPUDAR: Well, we would have -- if
- 25 there was no offset program what we would have

done is we'd have required the applicant to do a

- 2 regional groundwater modeling impact study that
- 3 would predict the withdrawal of 3000 acrefeet on
- 4 the region.
- 5 PRESIDING MEMBER KEESE: Um-hum.
- 6 MR. SAPUDAR: We didn't do that here
- 7 because we were anticipating that the water
- 8 conservation offset program would demonstrate that
- 9 that would happen.
- 10 PRESIDING MEMBER KEESE: But, and I'm
- 11 trying to avoid being evidentiary here, I'm trying
- 12 to understand, but at that point you're saying
- 13 even though the District thinks it's offset it, we
- want to make sure so that we don't have to do that
- other study, so that it isn't affecting somebody a
- 16 mile down, or I don't know how far, I don't know
- 17 how big this District is. But some other
- 18 District, to which this Colorado River flows,
- 19 also.
- MR. SAPUDAR: Exactly. It's the LORS
- 21 issue we're satisfied with. It's the resource
- issue and the impact issue that we just want to
- 23 make sure that the water conservation program is
- 24 going to conserve that much water. And --
- MR. O'BRIEN: Excuse me, can I use an

air quality analogy then? I mean on air quality

- offsets they go through five or six requirements.
- 3 Is it real, is it verifiable, et cetera, et
- 4 cetera.
- It seems to me that you're raising the
- 6 same sort of issue in that the applicant has
- 7 proposed a program and staff is saying at this
- 8 point in time it isn't sure that that program will
- 9 accomplish what the applicant says it's going to
- 10 accomplish.
- 11 So, isn't the issue here then for the
- 12 applicant and the staff to come to some sort of
- meeting of the minds, if that's possible, as to
- 14 whether or not what the applicant is proposing
- 15 can, in fact, be verified? Is that the issue
- 16 here?
- 17 MR. SAPUDAR: Pretty much, exactly
- 18 right.
- DR. HARVEY: We believe that the
- 20 verification is as simple as the previously
- 21 irrigated lands, the 652 acres are, every year we
- are required by the conservation offset program to
- 23 submit a report to PVID, the Bureau and the Energy
- 24 Commission with evidence that those lands have not
- been irrigated in that year.

1 MR. O'BRIEN: Okay, let me make a point 2 on that. Staff seems to be inclined, 3 notwithstanding you've got 652 acres that you've taken, quote-unquote, "out of production." Staff 5 is concerned that, in fact, maybe those lands weren't irrigated in the prior five years, seven years, what-have-you, such that by putting forward 8 the 652 you, in fact, are putting forward something that there wasn't water use on. 9 10 I mean I seem to recollect that was one 11 issue that staff raised. So, there may be other issues, but it seems to me those are the sort of 12 13 issues that need to be resolved. 14 MR. SAPUDAR: Yeah, that's the meat of our question, basically. Is there conservation 15 occurring? If the lands haven't been irrigated in 16 17 the last 20 years, and there's no likelihood of 18 being irrigated in the future, is there 19 conservation? 20 That's something we're struggling with. 21 MR. GALATI: The only other thing I 22 would add to the analogy of air quality is it is

and you didn't use the full allocation, and

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24

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somewhat different than air quality because these

are actual entitlement; this is not like a permit

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1 therefore that was a paper offset.
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- These are entitlement that PVID can use at anytime. And economic changes to agriculture
- 4 in that valley occur sudden and rapidly. And so
- 5 if something wasn't irrigated in the last five
- 6 years, it's hard for anyone to predict that it's
- 7 likely to be irrigated.
- 8 All we do know is that there's water to
- 9 irrigate it. And if we prevent that from
- 10 happening by taking that water and it's allocated,
- 11 we have, in the long term.
- 12 PRESIDING MEMBER KEESE: I think that's
- an argument for our hearing.
- MR. GALATI: I'm sorry, I apologize.
- 15 PRESIDING MEMBER KEESE: I think it's,
- 16 you know, it's an interesting point, and it's a
- 17 point that is raised on many occasions, generally
- in legislative hearings, as to, you know, why does
- 19 the Energy Commission rethink things that other
- agencies do.
- 21 We've heard the point raised as to why
- 22 we do. And I think it sounds like we're going to
- argue that in front of the Committee.
- 24 HEARING OFFICER BOUILLON: Let me ask a
- 25 quick question of the Project Manager. You

1 submitted a report on October 6th fo	or thi	S
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- 2 hearing, and on page 2 of that, you make the same
- 3 comment that this witness has made regarding
- 4 examining the water use history of the lands to be
- 5 fallowed.
- 6 And then at the end of your report you
- 7 note that you can have an FSA out on that topic by
- 8 October 27th. Has anything that's been said here
- 9 today changed your estimate of when you can have
- 10 an FSA on this issue?
- MR. SHAW: No.
- 12 HEARING OFFICER BOUILLON: So everything
- else we've been doing is really argument,
- 14 evidentiary argument for which we're not having
- 15 any testimony today. Is that -- does anybody
- disagree with that statement?
- MR. GALATI: No.
- 18 PRESIDING MEMBER KEESE: This issue is
- 19 not going to be --
- 20 MR. SAPUDAR: Could I make one more
- 21 point if I could, and that's I think if we could
- 22 agree on what type of lands, what type of criteria
- for the lands, what would be included. And they
- 24 follow some precedent, some water conservation
- 25 plans that have been used previously in that

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1 District, such as the one they referred to as the
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- 2 Municipal Water -- Metropolitan's Water District
- 3 plans, that would be something that we could say
- 4 that this has been agreed on before, there's
- 5 something of a precedent here. We'd feel better
- 6 about it at that point.
- 7 I think MWD's plan might list something
- 8 like within the last five years. There is a time
- 9 interval.
- 10 PRESIDING MEMBER KEESE: I mean this has
- 11 been a status conference, and I think -- I'm sure
- both parties have heard what you've said.
- MR. SAPUDAR: And just one other thing,
- and that's regards other uses of the land. And I
- think that's partially a zoning question, is this
- land's taken out of agricultural production, and
- at a savings of 4.6 acrefeet of water per acre.
- If it's developed for other purposes
- that consumes water, there is a question of well,
- is it still saving, is it still conserving water.
- 21 And that might be a zoning issue, whether it's a
- land use issue, that type of thing.
- So, that's another little inconsistency
- that we say, well, if that happens, is it still
- 25 saving water if they put a subdivision on there

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that's using 1 acrefoot of water per family a
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- 2 year?
- 3
 It's not cut and dried, so.
- 4 HEARING OFFICER BOUILLON: I think we
- 5 heard that a few minutes ago.
- 6 PRESIDING MEMBER KEESE: We may hear
- 7 testimony on that, too.
- 8 (Laughter.)
- 9 HEARING OFFICER BOUILLON: All right.
- 10 MR. SAPUDAR: That's all I have.
- 11 PRESIDING MEMBER KEESE: Okay, thank
- 12 you.
- 13 HEARING OFFICER BOUILLON: Thank you.
- Mr. Shaw, do you have anything else?
- MR. SHAW: I don't have anything else,
- Mr. Bouillon. The only concern that I don't have
- 17 sitting here had to do with the impact of the
- 18 quote, FDOC in terms of timing.
- 19 And, Mr. O'Brien, I'd certainly like to
- discuss that with my management.
- 21 PRESIDING MEMBER KEESE: We had intended
- 22 to take the issue of timing under submittal.
- 23 And I think since there are a number of
- things that are going to happen here in the next
- few days, we would appreciate it if you get to Mr.

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1 Bouillon immediately the actions that do take
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- 2 place. Or inform him also if there's been a major
- 3 postponement.
- 4 MR. SHAW: That I will do, Mr. Chairman.
- 5 PRESIDING MEMBER KEESE: I think some of
- 6 the things are starting to settle here, but I'm
- 7 not sure that enough have settled that we can
- 8 really set the schedule right now.
- 9 HEARING OFFICER BOUILLON: However, I
- 10 would encourage the staff to get to work on that
- 11 FSA because it looks like we're going to require
- it somewhere around the end of the month, as
- 13 suggested by the staff and the applicant, for that
- 14 matter.
- So, don't wait to start the FSA until
- 16 you get a schedule.
- MR. SHAW: We've received inputs from
- 18 some of the staff on the FSA already, preliminary
- 19 inputs which we reviewed. And I guess I said
- 20 earlier, and just like to make clear, we were
- 21 confident -- we, speaking for the staff -- of an
- 22 FSA being issued by the 27th with the exception of
- 23 air, when we walked in. And so the air was new
- 24 information.
- 25 HEARING OFFICER BOUILLON: I understand

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1 that. And you know where my office is.
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- 2 (Laughter.)
- MR. SHAW: Yes.
- 4 HEARING OFFICER BOUILLON: We can talk
- 5 about the schedule anytime, and that goes for the
- 6 applicant, too. And anybody else who's listening.
- 7 I don't know if anybody has ever tuned in.
- 8 But anything that does come up, please
- 9 notify me immediately.
- 10 COMMISSIONER LAURIE: Just one final
- 11 note. Mr. Chairman, on the question of the
- 12 evidentiary hearing and where to hold it, I would
- 13 like some input from Ms. Mendonca. I have no idea
- of the community interest.
- 15 If there is community interest, then --
- and I certainly understand the challenges to hold
- a hearing in Blythe, but if there is community
- interest we may very well be obligated to do so.
- 19 And I don't know the extent of that.
- 20 PRESIDING MEMBER KEESE: Point well
- 21 taken. Does the applicant have a feeling for
- 22 that?
- MR. GALATI: No, we don't. We hope to
- 24 be able to communicate with the intervenor, but by
- and large, other than the miscommunication as to

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another pipeline, we haven't had very much
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- 2 community participation.
- 3 There was miscommunication, many people
- 4 showed up at the last public workshop down in
- 5 Blythe to protest a pipeline that was being built
- 6 by somebody else.
- 7 COMMISSIONER LAURIE: The project has
- 8 already been annexed by the City, is that right?
- 9 MR. GALATI: I think that's taking place
- 10 right now, the last hearing. But LAFCO -- the
- 11 City approved the annexation, went to LAFCO. They
- 12 approved. They did their environmental work,
- 13 approved it. It's back to the City. Expect
- 14 that --
- 15 COMMISSIONER LAURIE: And those are all
- 16 duly noticed public hearings?
- MR. GALATI: Correct.
- 18 HEARING OFFICER BOUILLON: In fact, the
- 19 City's last public hearing is today or tonight?
- MR. GALATI: It's today, yes.
- 21 COMMISSIONER LAURIE: Are you in a
- 22 position to docket the minutes or at least the --
- oh, what do they call --
- MR. GALATI: The record of decision?
- 25 COMMISSIONER LAURIE: -- some reflection

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of the LAFCO action or City action?
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- 2 MR. GALATI: Yes. LAFCO has been
- docketed, and the City action that they take we
- 4 will docket right away.
- 5 PRESIDING MEMBER KEESE: Okay, I think
- 6 we're -- anything final?
- 7 MR. SHAW: I'd like to clarify one point
- 8 if I may, about City involvement. When we had the
- 9 evening meeting on the 19th there were about ten
- 10 to a dozen people from the community. And I met
- 11 many of them.
- 12 They were not specifically the other
- 13 pipeline. The other pipeline didn't come up until
- the 27th when we continued it.
- The chief voiced concern was the lady
- 16 who wrote the letter, Shirley Nash, and it was
- about this applicant's pipeline, and the concern
- 18 that it might disturb the older pipeline in the
- 19 valley.
- The folks talking about the 33-inch
- 21 pipeline called in on the phone, and there were a
- 22 number of them. And I do have the list. I think
- it was about a dozen people. And that's where Ms.
- 24 Garnica spoke. They were concerned about that
- 25 pipeline and hadn't been notified. It just so

1	happens they were beyond the distance under which
2	they would have been notified.
3	We did hear them. The applicant and
4	everyone was patient, and we did address that
5	issue.
6	PRESIDING MEMBER KEESE: Thank you.
7	HEARING OFFICER BOUILLON: Before we
8	adjourn I'll ask if there's any members of the
9	public to comment, although I see none. We do, I
10	think, still have an open telephone line.
11	Hearing none,
12	PRESIDING MEMBER KEESE: Hearing none,
13	we're adjourned.
14	(Whereupon, at 5:12 p.m., the status
15	conference was concluded.)
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CERTIFICATE OF REPORTER

I, DEBI BAKER, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Status Conference; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said status conference, nor in any way interested in the outcome of said status conference.

IN WITNESS WHEREOF, I have hereunto set my hand this 17th day of October, 2000.

DEBI BAKER

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